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Occupational Radiological Protection in Brachytherapy

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OCCUPATIONAL RADIOLOGICAL PROTECTION IN BRACHYTHERAPY

ICRP PUBLICATION 1XX

Approved by the Commission in Month 20XX

Abstract- Brachytherapy procedures account for an important share of occupational radiation exposure in medicine for some facilities. Additionally, staff¹ in brachytherapy treatment facilities can receive high radiation doses if radiological protection tools are not used properly. The Commission has provided recommendations for aspects of radiological protection during brachytherapy in *Publications 97* (ICRP, 2005a) and *98* (ICRP, 2005b), and for training in radiological protection associated with diagnostic and interventional procedures in *Publication 113* (ICRP, 2009). This report is focused specifically on occupational exposure during brachytherapy, and brings together information relevant to brachytherapy and occupational safety from the Commission's published documents. The material and recommendations in the current document have been updated to reflect the most recent recommendations of the Commission. While external beam radiation therapy results in minimal (or no) occupational doses with an appropriately shielded facility, brachytherapy uniquely presents the possibility for doses received by the staff that require active management. In modern brachytherapy centres radiation doses are incurred by staff (e.g. loading of seeds, plaques, caesium implants, associated fluoroscopy). There also exists a large variation in the practice of brachytherapy on a global scale and several facilities still practice older techniques with significantly higher staff dose potential (e.g. radium use, iridium wires). In addition, technological developments and newer techniques present new staff protection concerns that need to be addressed with specific recommendations for the practising medical community. This publication includes discussions of the biological effects of radiation, principles of radiological protection, protection of staff during brachytherapy procedures, radiological protection training and establishment of a quality assurance programme. Specific recommendations include training, monitoring and robust quality assurance programmes.

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Keywords: Occupational radiological protection; Interventional procedures; Exposure monitoring; Eye lens exposure; Protective garments

¹ As indicated in the Glossary, the term 'worker' is defined by the Commission in *Publication 103* (ICRP, 2007) as 'any person who is employed, whether full time, part time or temporarily, by an employer, and who has recognised rights and duties in relation to occupational radiological protection'. In a hospital, these persons are part of the staff. The term 'staff' is preferred in this report because the intended audience is more familiar with this term.

MAIN POINTS

- **Brachytherapy treatment utilises sources of exposure that can significantly contribute to occupational, patient, and public exposure, and can result in deterministic effects if radiological protection is not properly implemented.**
- **Protection for patients in brachytherapy treatments, including associated imaging guidance during brachytherapy (e.g. CT examinations and fluoroscopy), should be optimised consistent with achieving the desired clinical outcome. Dose reduction techniques should be used whenever applicable to optimise occupational and public exposure.**
- **Staff in charge of occupational protection need knowledge of general radiological protection, but also need to be familiar with the clinical practice of brachytherapy. Likewise, individuals who perform brachytherapy should be familiar with common methods to reduce dose to patients and staff. Staff must have the appropriate education, training and certifications.**
- **Staff in charge of occupational protection and individuals who perform brachytherapy have responsibilities to family members, carers, and the public to answer questions and help them with understanding of their radiological protection.**
- **Proper use of personal monitoring is necessary in brachytherapy facilities in order to assess occupational radiation exposures. It is essential that professionals wear dosimeters correctly. Dose to an individual cannot be reasonably estimated in highly variable radiation fields without having appropriate types of individual monitoring, including extremity dosimetry, present at all times of exposure.**
- **A quality dose-management and quality-assurance programme are critical in establishing safe practice for brachytherapy procedures. A qualified medical physicist should be accessible to all staff, and detailed emergency response procedures, roles and responsibilities, and quality-assurance programmes available for immediate implementation. Sharing information and experience on events, within the facility and in the broader medical community, is important to continually improve protection.**

31

1. INTRODUCTION

32 (1) Brachytherapy is a technique that places sealed radioactive sources within the human
33 body, implanted within, adjacent to, or in contact with a target tissue. Because the absorbed
34 dose (subsequently dose) falls off rapidly with increasing distance from the sources, high doses
35 may be safely delivered to a well-localised target or region over a short time period. This report
36 is focused specifically on brachytherapy, and brings together information relevant to
37 brachytherapy occupational radiological protection from the Commission's published
38 documents. The material and recommendations in the current document have been updated to
39 reflect the most recent recommendations of the Commission.

40 (2) Parallel to the development of external radiotherapy, the use of radioactive sources
41 inserted directly into tumours, or simply placed in contact, was explored in the early 20th
42 Century. This technique was called 'brachy ('short' in Greek) therapy', literally 'therapy at
43 short distances' by the English-speaking world, and curiethérapie, in order to honour the
44 discoverers of radium, Marie and Pierre Curie, in France.

45 (3) The technique requires that the area to be treated be accessible and that the tumour or
46 target location be geometrically limited and be of small to moderate size. Access will generally
47 involve some type of surgical intervention. The tumour will be subjected to continuous
48 irradiation to a total prescribed therapeutic dose for as long as the sources are present.

49 (4) In the first decades of the 20th Century, most treatments were performed with
50 radioactive sources inserted or in contact, temporarily, mainly using radium tubes or needles,
51 but interest in permanently implanted sources dates back to the 1910s. Radon gas, the first
52 daughter product ('emanation') of radium, was felt to offer interesting advantages [i.e. small
53 volume per unit of activity and a very short half-life (the radioactivity becoming insignificant
54 within weeks, so that it could be implanted permanently)]. Permanent implants were initially
55 performed using radon emanation contained in bare glass capillary pipes, about 3 mm in length
56 and 0.3 mm in diameter. Apart from the problems linked to the production and implantation of
57 such tiny glass pipes, another problem was that most of the dose was delivered by short-range
58 beta particles (electrons), with some 'overdosage' of the tissues located at contact or close to
59 the sources. To overcome this latter problem, tiny gold-encapsulated seeds were developed,
60 with the gold casing filtering most of the electrons and also the softer x rays, resulting in a
61 much better dose distribution.

62 (5) A large number of patients, mainly presenting with gynaecological and prostatic cancers,
63 received treatment with permanently implanted so-called radon seeds (and sometimes called
64 gold seeds because of the jackets), with favourable results in some cases. Interestingly,
65 radiographs of the pelvis after implantation of radon seeds for prostate cancer, performed in the
66 1920s, look rather 'modern', and not so different from current implantation images using ^{125}I
67 seeds (Aronowitz, 2002). However, this technique was progressively abandoned, mainly due
68 to the complexity of managing the radium emanations and also because, at that time, most
69 tumours were diagnosed at such an advanced stage that tumour extension exceeded the
70 possibilities of cure by any type of implantation.

71 (6) It was only in the 1950s that several groups re-activated techniques of permanently
72 implanted sources, using ^{198}Au seeds (true gold seeds). The short half-life (2.7 d) of these
73 sources allowed permanent implantation. ^{198}Au seeds were used to treat a wide variety of
74 tumours, including pelvic neoplasms. However, the use of gold seeds was progressively
75 abandoned when ^{125}I seeds became available in the 1970s. About the same size (4 mm in length)
76 as ^{198}Au seeds, ^{125}I seeds offered some advantages as the half-life is longer (60 d), which was

77 considered to be an advantage for slow-growing tumours such as prostate cancer, and the lower
78 energy of its photons (~28 keV compared with 420 keV for ^{198}Au) provided for better
79 radiological protection.

80 (7) Since that time, ^{125}I became the standard for permanently implanted radioactive material,
81 only challenged, more recently in some regions, by ^{103}Pd , and most recently by ^{131}Cs . Again, a
82 large variety of tumours were implanted with ^{125}I seeds. As examples, a number of patients had
83 their tumour bed implanted after resection of lung carcinomas, and Memorial Hospital in New
84 York implemented the implantation of prostate cancer as early as 1970 (Hilaris et al., 1970;
85 Aronowitz, 2012). ^{125}I seeds had also been proposed for treating brain tumours (Marchese et
86 al., 1984).

87 (8) There have been no reports to date of adverse effects to medical staff, and/or the patient's
88 family, associated with permanent seed implantation. This shows that the technique, already
89 applied to a significant number of patients can be very safe.

90 (9) In parallel, high-dose-rate (HDR, as opposed to the conventional low-dose-rate, LDR,
91 brachytherapy described in the paragraphs above) remote-afterloaded brachytherapy gained
92 wide acceptance and often in association with external irradiation (ICRP, 2005a). There is now
93 growing use as single treatment for early prostate cancer.

94 (10) While external-beam radiation therapy results in minimal (or no) occupational doses
95 with an appropriately shielded facility, brachytherapy uniquely presents the possibility for
96 doses to the staff administering the treatments. In modern brachytherapy centres, radiation
97 doses are incurred by staff (e.g. loading of seeds, sources, plaques, implants, associated
98 fluoroscopy). A brachytherapy programme represents planned exposure situations that require
99 active management. These planned exposure situations include operational exposures typical
100 to such a practice (e.g. medical exposures of patients, exposures of comforters or carers, public
101 exposures from permanent implants, and occupational exposures in applications involving
102 source handling and image-guidance) as well as potential exposures that may result from
103 emergencies or actions following accidents.

104 (11) There exists large variation in the practice of brachytherapy on a global scale and
105 facilities still practice older techniques with significantly higher staff dose potential (e.g.
106 radium, caesium or iridium use). In addition, technological developments and newer techniques
107 present new staff protection concerns that need to be addressed with specific recommendations
108 for the practicing medical community.

109 (12) The Commission reviewed recent epidemiological evidence suggesting that there are
110 some tissue reactions, particularly those with very late manifestation, where threshold doses
111 are or might be lower than previously considered. This is the case of the lens of the eye (ICRP,
112 2011). Recent studies have shown that there is an increased incidence of radiation-related eye
113 lens opacities in some fluoroscopy users when radiological protection devices are not used
114 properly, and radiological protection principles are not followed (Vaño et al., 1998, 2010,
115 2013a; Ciraj-Bjelac et al., 2010; Rehani et al., 2011; Jacob et al., 2012). Fairly high radiation
116 doses to the hands and legs of interventionalists and hair loss in the portions of the legs not
117 shielded by a protective device have been observed (Balter, 2001). The considerable variation
118 in operator doses observed for the same type of procedure indicates that radiological protection
119 practices can be improved (Kim and Miller, 2009).

120 (13) Physicians involved in brachytherapy procedures vary in their level of training in
121 radiological protection. For example, in many countries, all radiologists receive training in
122 radiation physics, radiation biology and radiological protection as part of the radiology
123 education, but physicians in other medical disciplines receive variable amounts of education in

124 radiation-related topics, and may or may not be examined in these areas as part of the
125 certification process. *Publication 113* (ICRP, 2009) provides advice and recommendations on
126 minimum education and training, the professionals to be trained, objectives, contents,
127 management approaches, approximate time needed to educate and train a wide variety of health
128 professionals, accreditation and certification.

129 (14) The Commission has addressed specific patient-related radiation safety aspects
130 associated with brachytherapy in several publications, including: *Publication 86* (ICRP, 2001)
131 on the prevention of radiotherapy (including brachytherapy) accidents; *Publication 97* (ICRP,
132 2005a) on the prevention of high-dose-rate brachytherapy accidents; *Publication 98* (ICRP,
133 2005b) on the radiation safety aspects of brachytherapy for prostate cancer using permanently
134 implanted sources; and *Publication 105* (ICRP, 2008) on overall recommendations for
135 radiological protection in medicine.

136 1.1. Purpose of the report

137 (15) The purpose of this publication is to provide guidance on occupational protection to
138 personnel involved in brachytherapy, clinicians, staff, hospital administrators, medical
139 physicists, radiological protection officers, and those in charge of occupational protection,
140 clinical applications support, personnel from supplier companies, staff from dosimetry services,
141 regulators, and all those having an influence on the overall safety culture of the hospital.

142 (16) This guidance includes tools and methods for occupational protection and exposure
143 monitoring strategies, selection, use and testing of protective garments, development of a
144 radiological protection programme, as well as education, training, quality management, and
145 emergency response for the programme implementation.

146 (17) In brachytherapy, patients are exposed to ionising radiation from different modalities
147 including brachytherapy, radiography, fluoroscopy, computed tomography (CT). These
148 modalities differ considerably in the frequency with which they are performed, in the radiation
149 doses the patients receive, in the way radiation is administered to the patients, and in radiation
150 dose to operators and staff. Radiography, fluoroscopy, and CT are not specifically addressed
151 in this report, but are addressed in detail in *Publications 85, 117, 120 and 139* (ICRP, 2000b,
152 2010a, 2013a, 2018).

153 (18) Note that this publication does not address specific radiation therapeutic
154 methodologies associated with brachytherapy and cannot present an exhaustive discussion of
155 brachytherapy techniques. Refer to other available guidance for specific information on clinical
156 techniques and considerations (e.g. ICRU, 1997, 2013; IAEA, 2002, 2005). This publication is
157 intended to emphasise the radiological protection issues associated with brachytherapy for the
158 staff.

159 (19) The guidance provided in this publication applies to all types of brachytherapy
160 treatments that can generally be characterised by implant type, duration, method of source
161 loading and dose rate. Most common brachytherapy sources emit photons; however, in a few
162 specialised situations alpha-, beta-, or neutron-emitting sources are used. Intracavitary
163 treatments employ sources placed in body cavities close to the tumour volume while interstitial
164 treatments employ sources implanted within the tumour volume. Intracavitary treatments are
165 always temporary, of short duration, while interstitial treatments may be temporary or
166 permanent. Temporary implants are inserted using either manual or remote afterloading
167 procedures. Other forms of brachytherapy treatments include surface plaque, intraluminal,
168 intraoperative, and intravascular applications where either gamma-or beta-emitting sources are

169 utilised (IAEA, 2005). Recently, unique beta- (Cohen et al., 2014; Deufel et al., 2015) and
 170 alpha-emitting sources have become available (Arazi et al., 2007; Cooks et al., 2012).

171 (20) Tables 1.1-1.4 summarise brachytherapy treatments with regard to the type of implant,
 172 duration of implant, method of source loading and dose rate (IAEA, 2005).

173 (21) The ICRU *Report 38* (ICRU, 1985) has defined numerical values of dose rate at the
 174 dose specification point(s) as a means for characterising brachytherapy by dose rate (i.e. low,
 175 medium, or high dose rate) (Table 1.4). In practice, high-dose-rate (HDR) treatments are given
 176 with a substantially higher dose rate, $<12 \text{ Gy h}^{-1}$, than that given by the other two categories.
 177 For example, the usual dose rate employed in HDR brachytherapy units is currently about 100-
 178 300 Gy h^{-1} (Wakabayashi et al., 1971; Arai et al., 1992; Nag et al., 1999a) or 1.6-5.0 Gy min^{-1} ,
 179 and some modern HDR remote afterloaders contain sources capable of delivering dose rates as
 180 high as 0.12 Gy s^{-1} at 1 cm distance in tissue. Medium-dose-rate (MDR) brachytherapy is not
 181 in common use because of radiobiological complexity. In those few cases in which it has been
 182 used, the treatment results have been rather poor compared with low-dose-rate (LDR) or HDR
 183 treatments (IAEA, 2005).

184 (22) The biological effects of radiation have been addressed in several ICRP publications
 185 and are summarised in Annex A with specific references for additional information. Quantities
 186 and units relevant to brachytherapy procedures are summarised in Annex B.

187 Table 1.1. Common Uses of Brachytherapy.

Disease Site
Breast Cancer
Oesophageal Cancer
Gynaecological Cancer
Head and Neck Cancer
Hepatocellular Carcinoma
Intravascular for restenosis and recurrent arterial blockage
Lung Cancer
Ocular Melanoma
Prostate Cancer
Skin Cancer
Soft-Tissue Sarcomas

188 Table 1.2. Characterising brachytherapy treatments by implant type (IAEA, 2005).

Type of Implant	Description
Intracavitary	Sources are placed into body cavities close to the tumour volume.
Interstitial	Sources are implanted surgically within the tumour volume.
Surface (mould)	Sources are placed over the tissue to be treated.
Intraluminal	Sources are placed in a lumen.
Intraoperative	Sources are implanted into the target tissue during surgery.
Intravascular	Sources are placed into small or large arteries.

189

190 Table 1.3. Characterising brachytherapy treatments by placement duration (IAEA, 2005).

Type of Implant	Description
Temporary	Dose is delivered over a short period of time (from a few minutes to a few days) and the sources are removed after the prescribed dose has been reached.
Fractionated	Dose is delivered in a series of temporary implants over a short period of time. Fractions are delivered until the total prescribed dose has been reached.
Permanent	Dose is delivered over the lifetime of the source until complete decay.

191 Table 1.4. Characterising brachytherapy treatments by method of source loading.

Method of Loading	Description
Hot Loading	The applicator contains radioactive sources at the time of placement into the patient.
Afterloading	The applicator is placed first into the target position and the radioactive sources are loaded later, either by hand (manual afterloading) or by a machine (automatic remote afterloading).

192 Table 1.5. Characterising brachytherapy treatments by dose rate (ICRU, 1985).

Dose rate	Numerical value of the dose rate at the dose specification point(s)
Low Dose Rate (LDR)	0.4-2 Gy h ⁻¹
Medium Dose Rate (MDR)	2-12 Gy h ⁻¹
High Dose Rate (HDR)	>12 Gy h ⁻¹

193

194

2. THE ISSUES

2.1. Brachytherapy procedures

2.1.1. Practical source considerations

197 (23) Brachytherapy sources are usually encapsulated which serves to contain the
198 radioactivity, to provide source rigidity, and to absorb any alpha- and, for photon-emitting
199 sources, beta radiation produced through source decay. Some brachytherapy techniques (e.g.
200 ^{32}P plaques or films) are not encapsulated with metal or plastic, but are lightly coated with a
201 siliconised epoxy (Cohen et al., 2014; Deufel et al., 2015), and others rely on alpha-emitting
202 atoms ejected via backscattering from wires loaded with ^{224}Ra (Arazi et al., 2007; Cooks et al.,
203 2012).

204 (24) The clinically useful radiation fluence from a brachytherapy source generally consists
205 of photons, or beta particles, which can form the therapeutic component of the emitted radiation,
206 as well as characteristic x rays and bremsstrahlung emitted incidentally that originate in the
207 source or capsule.

208 (25) The choice of appropriate radionuclide for a specific brachytherapy treatment depends
209 on several relevant physical and dosimetric characteristics, including: energies and penetration
210 into tissue and shielding materials, half-life, half-value layer (HVL) in shielding material,
211 specific activity, source strength. Regardless of the source used, brachytherapy is characterised
212 by the typical steep fall-off of dose with distance from the source.

213 (26) The source energy influences penetration into tissue as well as the radiological
214 protection requirements. Dose distributions in tissue, within the short treatment distances of
215 interest in brachytherapy, are not influenced significantly by photon scattering when photon
216 energies are above 300 keV. However, tissue attenuation is highly significant for low photon
217 energies of the order of 30 keV and below (IAEA, 2005).

218 (27) The shielding required to protect against high-energy photons is many 10s of
219 millimetres of lead. For low-energy photons, the required thickness is much smaller, typically
220 less than 0.1 mm of lead.

2.1.2. Physical source characteristics

222 (28) While the use of ^{226}Ra and ^{222}Rn was generally discontinued because of safety concern,
223 their long history of clinical use still influences modern brachytherapy concepts. Well over a
224 dozen radioactive nuclides have a history of use in brachytherapy. Some physical
225 characteristics of several brachytherapy sources are listed in Table 2.1. Table 2.2 lists
226 radionuclides most commonly used for sealed source brachytherapy procedures.

227 (29) Several available guidance documents and publications discuss specification of source
228 strength for photon emitters and the determination of absorbed dose in patients and should be
229 consulted for clinical applications of brachytherapy (e.g. ICRU, 1997).

230

231 Table 2.1. Physical characteristics of several isotopes used in brachytherapy (IAEA, 2005).

Isotope	Average ¹ photon energy (MeV)	Half-life	HVL in lead (mm)	$\Gamma_{AKR}^{2,3}$ ($\mu\text{Gy}\cdot\text{m}^2$)/(GBq·h)	Dose Rate Constant ³ (cGy·h ⁻¹)/(cGy·cm ² ·h ⁻¹)
⁶⁰ Co	1.25	5.26 y	11	309	1.11
¹³⁷ Cs	0.66	30 y	6.5	77.3	1.11
¹⁹⁸ Au	0.41	2.7 d	2.5	56.2	1.13
¹⁹² Ir	0.38	73.8 d	3	108	1.12
¹²⁵ I	0.028	60 d	0.02	-	-
¹⁰³ Pd	0.021	17 d	0.01	-	-

232 ¹These are only approximate values, depending on the source make and filtration.

233 ² Γ_{AKR} is the air kerma rate constant.

234 ³ Using generic values of air kerma rate constant or dose rate constant for a low energy photon source may lead
235 to substantial errors in dose calculations. They are therefore not given here for ¹²⁵I and ¹⁰³Pd.

236 Table 2.2. Radionuclides typically used for implantation (NCRP, 2006).

Technique	Traditional	Current
Low dose rate	²²⁶ Ra	¹³⁷ Cs, ¹⁹² Ir
High dose rate	⁶⁰ Co	⁶⁰ Co, ¹⁹² Ir
Loaded	²²⁶ Ra	¹³⁷ Cs
Low-dose-rate Afterloaded	-	¹⁹² Ir
High-dose rate Afterloaded	-	¹⁹² Ir
Conventional-dose- rate	²²² Rn	¹⁹⁸ Au
Ultra-low-dose-rate Selective internal Radiation therapy	-	¹²⁵ I, ¹⁰³ Pd, ¹³¹ Cs ⁹⁰ Y microspheres

237 **2.1.3. Mechanical source characteristics**

238 (30) Brachytherapy sources are available seeds or plaques. Fig. 2.1 displays several
239 mechanical forms.

240 (31) ¹⁹²Ir was historically available in the form of wires, the radioactive core being an
241 iridium-platinum alloy with an outer sheath of 0.1 mm thick platinum. LDR ¹⁹²Ir sources are
242 now available as seeds in strands of nylon ribbon. HDR remote-afterloading units use specially
243 designed ¹⁹²Ir seed-like sources with typical initial activities of about 370 GBq.

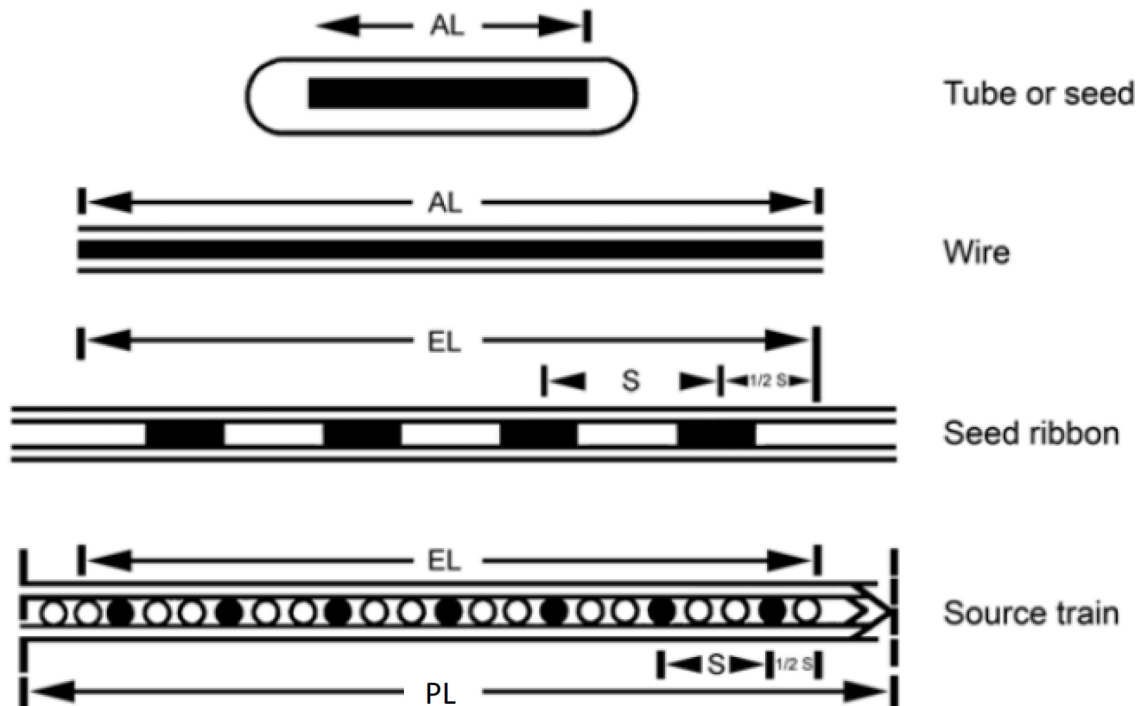
244 (32) ¹²⁵I, ¹⁰³Pd, ¹³¹Cs and ¹⁹⁸Au sources are available as seeds (e.g. individual, cartridge, or
245 stranded). They are usually inserted into the tumour volume using special delivery applicators.

246 (33) ^{60}Co brachytherapy sources are available for HDR units with a typical initial activity
 247 of 80 GBq.

248 (34) ^{90}Sr plated to the end of a rod to treat the benign disease pterygium (a non-cancerous
 249 growth over the conjunctiva of the eye) using the beta radiation from the daughter product ^{90}Y .

250 (35) ^{32}P plaques are planar sources where ^{32}P is embedded in an epoxy polymer coated
 251 with silicone.

252 (36) Novel devices have been recently developed (Arazi et al., 2007) consisting of needle
 253 applicators loaded with wires to which atoms of ^{224}Ra are securely fixated. ^{220}Rn is emitted
 254 from the wire through the decay by the alpha-emission from ^{224}Ra . ^{220}Rn and its progeny diffuse
 255 through the surrounding tissue and deliver alpha radiation up to a few millimetres from the
 256 source.



257 Fig. 2.1. Mechanical source characteristics (ICRU, 1997).

258 AL is the active length. EL is the equivalent active length. PL is the physical length. S is the separation
 259 between small sources.
 260

261 2.1.4. Interventions for selective internal radiation therapy (SIRT)

262 (37) Less than 20% of patients with primary or metastatic liver cancers are curable at
 263 presentation. Therefore, palliative therapies such as interventional procedures for
 264 radioembolisation with the pure β -emitter ^{90}Y -labeled microspheres and other loco-regional
 265 therapies have become alternative methods to treat patients with unresectable liver tumours
 266 (Camacho et al., 2015). After catheterisation of the hepatic arteries, yttrium-90 microspheres
 267 are delivered under fluoroscopic control. The rationale for SIRT is the dominant hepatic arterial
 268 supply of malignant lesions while the normal liver is mostly supplied by the portal vein. Some
 269 authors have suggested significant efficacy with SIRT (Bester, 2012).

270 2.2. Occupational exposure

271 2.2.1. Effective doses

272 (38) Annual effective doses incurred by staff depend on their function and role in the
273 brachytherapy team (oncologists, radiographers, nurses, anaesthesia providers, medical
274 physicists, etc.), the type of brachytherapy procedure, the medical specifics and complexity of
275 the cases, the patient population (e.g. paediatric patients, obese patients) and other factors, such
276 as the skill of the team, available equipment and relative use of associated imaging. Specific
277 guidance with regard to monitoring is provided in Section 4.

278 (39) Summaries and compilations of data on occupational exposure associated with
279 concomitant fluoroscopy and interventional procedures are included in *Publication 139* (ICRP,
280 2018) and also available in the literature (Kim et al., 2008, 2012; ICRP, 2010a; NCRP, 2010).

281 2.2.2. Equivalent dose to the lens of the eye

282 (40) The Commission issued a Statement in 2011 published as part of *Publication 118*
283 (ICRP, 2012) after reviewing epidemiological evidence suggesting that there are some tissue
284 reactions, particularly those with very late manifestation, where threshold doses are or might
285 be lower than previously considered. For the lens of the eye, the threshold in dose is now
286 considered to be 0.5 Gy. For occupational exposure in planned exposure situations the
287 Commission now recommends an equivalent dose limit for the lens of the eye of 20 mSv y^{-1} ,
288 averaged over defined periods of 5 years, with no single year exceeding 50 mSv. Although eye
289 lens dose is not typically of special concern over whole-body doses for general brachytherapy,
290 some consideration should be given with regard to the use of fluoroscopy in brachytherapy
291 procedures. Without protective eyewear, the lens dose may become the operationally restrictive
292 dose for those cases with a high volume of associated fluoroscopy imaging (Lie et al., 2008;
293 Korir et al., 2012) and the revised dose limit may be exceeded. See *Publication 139* (ICRP,
294 2018) for additional information on equivalent dose to the eye lenses and associated precautions.
295

296
297

3. APPLICATION OF THE SYSTEM OF OCCUPATIONAL PROTECTION TO BRACHYTHERAPY

3.1. The principles of radiological protection

3.1.1. General

(41) The Commission's System of Radiological Protection aims primarily to protect human health (ICRP, 2007). Its objectives are to manage and control exposures to ionising radiation so that tissue reactions (deterministic effects) are prevented, and the risks of stochastic effects are reduced to the extent reasonably achievable, societal and economic factors considered. To achieve these objectives, the Commission recommends three fundamental principles of radiological protection: justification, optimisation of protection, and limitation of individual dose (ICRP, 2007). The principles of justification and optimisation apply to all types of exposure; occupational, public and medical exposure, while the principle of dose limitation only applies to workers and the public, but does not apply to medical exposures of patients, carers or comforters and subjects participating in biomedical research.

3.1.2. Justification of practices and procedures

(42) The principle of justification is that any decision that alters the radiation exposure situations should do more good than harm. This means that when introducing a new radiation source, or working to reduce an existing exposure, or to reduce the risk of potential exposure, sufficient individual or societal benefit to offset the detriment it causes should be achieved (ICRP, 2007b,c). In the context of medical exposure, the aim of justification is to do more good than harm to the patient, subsidiary account being taken of the radiation detriment from the exposure of the radiological workers and other individuals (ICRP, 2007b).

3.1.3. Optimisation of protection

(43) The principle of optimisation of protection means that 'the level of protection should be the best under the prevailing circumstances, maximising the margin of benefit over harm' (NCRP, 1993; ICRP, 2007b,c). More specifically, this means that 'the likelihood of incurring exposures, the number of people exposed, and the magnitude of their individual doses should all be kept as low as reasonably achievable, taking into account economic and societal factors (the ALARA principle). In the context of medical exposure from brachytherapy, optimisation of protection implies keeping patient and workers' radiation dose ALARA, consistent with achieving the clinical objective of the interventions. It should be applied to the design of facilities that use ionising radiation; to the selection, set-up, and use of equipment; and to day-to-day working procedures.

3.1.4. Dose limitation

(44) The principle of dose limitation states that 'the total dose to any individual from regulated sources in planned exposure situations other than medical exposure of patients should not exceed the appropriate limits recommended by the Commission' (ICRP, 2007b,c). This principle applies to the exposure of medical workers.

334 (45) For occupationally exposed workers in brachytherapy procedures, the dose limits for
335 workers recommended by ICRP apply. In planned exposure situations, recommended dose
336 limits for workers were established in *Publication 103* (ICRP, 2007), with an updated limit for
337 the lens of the eye in the ICRP statement on tissue reactions (ICRP, 2012).

338 (46) The following limits apply:

- 339 • Whole body: an effective dose of 20 mSv per year, averaged over defined periods of 5
340 years, provided that the effective dose does not exceed 50 mSv in any single year.
- 341 • Extremities: hands and feet, an equivalent dose of 500 mSv y⁻¹.
- 342 • Skin: an equivalent dose of 500 mSv y⁻¹, averaged over 1 cm² area of skin regardless of
343 the area exposed.
- 344 • Lens of the eye: an equivalent dose limit for the lens of the eye of 20 mSv y⁻¹, averaged
345 over defined periods of 5 years, provided that the equivalent dose to the lens of the eye
346 does not exceed 50 mSv in any single year.

347 3.1.5. Dose constraints

348 (47) Optimisation is aided by setting a boundary on the predicted dose in the optimisation
349 of protection (ICRP, 2007). Such a boundary is called a dose constraint in planned exposure
350 situations, and is selected for planning purposes so that it effectively assists in the optimisation
351 process taking into account the current distribution of exposures. If later it is found to have
352 been exceeded, an investigation should be conducted to understand the circumstances, and it is
353 unlikely that protection is optimised. Dose constraints are therefore lower than the pertinent
354 annual dose limit. Dose constraints are established prospectively in the process of optimisation
355 and are source related. When staff works in more than one facility, the dose limits and
356 constraints should apply to the sum of all the individual doses incurred at the facilities. Dose
357 constraints for the lens of the eye have been suggested by the International Radiation Protection
358 Association (IRPA) (IRPA, 2017).

359 3.2. Investigations of abnormal doses

360 (48) There is no need to wait until an annual dose limit or constraint has been exceeded to
361 become aware that protection was not optimised. Non-optimised protection can be detected by
362 establishing an investigation level in terms of effective or equivalent dose received in one
363 month, or the value of a related parameter, such as the reading of the over-apron collar
364 dosimeter.

365 (49) Exceeding a monthly investigation level provides an alert that protection was less than
366 optimal in that period of time and a review of existing radiological protection is needed. The
367 increase in the dosimeter reading may be due to a substantial increase in the number of
368 interventions, or in the dose per procedure, which may be due to an increase in procedure
369 complexity or to a decrease in compliance with protection measures.

370 (50) In the year 2000, the World Health Organization (WHO) recommended that an
371 investigation be carried out when monthly exposure reaches 0.5 mSv for effective dose, 5 mSv
372 for dose to the lens of the eye, or 15 mSv to the hands or extremities (WHO, 2000). Following
373 the new annual limit of equivalent dose to the lens of the eye, the investigation levels should
374 be lowered accordingly. An investigation level of 2 mSv month⁻¹ (ICRP, 2018), using the
375 reading from the collar dosimeter, may be appropriate for staff involved in brachytherapy
376 procedures.

377 (51) An investigation level in terms of a monthly dose should be such that when
378 extrapolated to a year, it would not exceed the relevant dose limit or dose constraint. In addition,
379 personal dosimeters are not always worn or are worn improperly (Padovani et al., 2011;
380 Sánchez et al., 2012). Investigation levels can be helpful in this situation, by establishing
381 minimum dose values for the over-apron and hand dosimeters, thus providing an alert for
382 possible poor compliance with procedures for wearing dosimeters.

383 **3.3. Classification of areas and workplaces**

384 (52) *Publication 57* (ICRP, 1990) discusses in paragraph 129 the possible classification of
385 workers in categories with regard to the need for individual monitoring and states that
386 interventional radiologists and cardiologists are likely to fall in category A. Classification of
387 workers, however, was not supported in *Publication 60* (ICRP, 1991) and paragraph 184 of
388 *Publication 103* (ICRP, 2007), states that ‘The Commission continues to recommend the
389 classification of areas of work rather than the classification of workers’. The assignment of
390 individual monitoring devices should, therefore, be analysed on grounds of workplace and
391 duties of the workers, their location and time of exposure within the radiation field, and the
392 shielding provided by the protection devices used.

393 **3.4. Embryo and foetus**

394 (53) The Commission provided advice on the management of pregnant physicians and
395 other workers in *Publication 84* (ICRP, 2000a). The early part of pregnancy (before the
396 pregnancy has been declared) is covered by the normal protection of workers, which is
397 essentially the same for males and females. The first responsibility for the protection of the
398 conceptus lies with the worker herself to declare her pregnancy to her employer as soon as the
399 pregnancy is confirmed. (ICRP, 2000a). Once the pregnancy has been declared, and the
400 employer has been notified, the working conditions of a pregnant worker should be such that
401 the additional dose to the conceptus will not exceed 1 mSv during the remainder of pregnancy
402 (ICRP, 2000a).

403 (54) Unnecessary discrimination against pregnant workers needs to be avoided. The
404 restriction on dose to the conceptus does not mean that it is necessary for pregnant workers to
405 avoid work with radiation completely, or that they must be prevented from entering or working
406 in designated radiation areas (ICRP, 2000a). It does imply, however, that their employer should
407 carefully review the exposure conditions of pregnant workers. In particular, their work should
408 be such that the probability of high accidental radiation exposure is insignificant (ICRP, 2000a).

409 (55) As an example of a professional society guideline, a Clinical Practice Guideline for
410 the occupational radiological protection of pregnant or potentially pregnant workers in
411 interventional radiology has been developed as a joint guideline of the Society for
412 Interventional Radiology and the Cardiovascular and Interventional Radiology Society of
413 Europe (Blake et al., 2006). It states that excluding pregnant workers from fluoroscopic
414 procedures solely on the basis of radiation risks to the conceptus cannot be justified on scientific
415 grounds (Blake et al., 2006; Best et al., 2011; Dauer et al., 2015).

416 (56) In brachytherapy procedures, although typical occupational exposures are low, some
417 considerations for pregnant workers should be made. Declared pregnant workers should not be



418 expected to participate in emergency response activities associated with high-dose-rate sources
419 (including HDR or Pulse Dose Rate, PDR sources).
420

4. INDIVIDUAL MONITORING AND DOSE ASSESSMENT

4.1. Individual exposure monitoring

4.1.1. Exposure monitoring and verification of compliance with dose limits

(57) Exposure monitoring is required for demonstrating compliance with annual dose limits as well as for optimisation of protection. Monitoring compliance with dose limits requires assessment of effective dose and equivalent doses to the skin, lens of the eye, hands and feet. Equivalent dose and effective dose cannot be measured directly in body tissues and cannot be used directly as quantities in exposure monitoring. The protection system therefore includes operational quantities that can be measured and from which equivalent doses and effective dose can be assessed (ICRP, 2007). Operational quantities for area and individual monitoring of external exposures have been defined by ICRU and those relevant for brachytherapy procedures are summarised in Annex B.

(58) Occupational exposure rests on a series of assumptions regarding the relationship between what is measured by a dosimeter and the dose received by an individual. Standards include accuracy requirements and uncertainties of the dosimetry system so that these assumptions hold for the relationship between operational and protection quantities. Ensuring that workers correctly wear the dosimeters during all work time is the most important component of this series of assumptions and relationships. No dose to an individual can be estimated reasonably in highly variable radiation fields without having some type of individual monitoring on the workers during all times of exposure. Auditing compliance with procedures is important to verify that the workers wear the dosimeters regularly and correctly.

4.1.2. Exposure monitoring and optimisation of protection

(59) For prostate implantation, lower doses correlate with increased experience of the brachytherapist in the use of shielding and long-handled applicators and tools (Schiefer et al., 2009). In most experienced centres, several hundred procedures per year can be performed prior to exceeding extremity dose limits (Schiefer et al., 2009; van Haaron et al., 2011) or effective dose limits (Schwartz et al., 2003). Similarly, for eye plaque procedures, hand doses were found to be low, but measurable (Laube et al., 2000; Classic et al., 2012). In endovascular brachytherapy utilising ^{192}Ir , upper limits of whole-body dose measurements were on the order of 10 μSv per procedure (Balter et al., 2000). Though rarely utilised now, when fluoroscopy is used in brachytherapy procedures, an increase in effective and extremity dose can be expected, although with proper use of radiological protection devices, tools and techniques, effective doses can be maintained well below the 20 mSv y^{-1} limit recommended by the Commission (Tsapaki, 2004; ICRP, 2007, 2018; Dendy, 2008; Miller, 2010).

(60) In addition to monitoring personal exposure, dosimeter use helps to increase awareness about radiological protection. In the absence of formal training in radiological protection, physicians in training tend to adopt the practices of their seniors (Rehani and Ortiz-Lopez, 2005). A strict policy on the regular use of personal dosimeters should be part of any quality programme in brachytherapy. Failure to wear monitoring equipment could be a breach of the employer's procedures and/or local regulatory or legislative requirements.

(61) Verification of compliance is not typically performed by checking doses from individual brachytherapy procedures but by integrating the doses over many procedures carried

463 out during a prescribed monitoring period. The period is established by the regulator and is
464 usually one month. While this period is adequate for checking compliance with annual dose
465 limits, it may not be sufficient for optimisation of protection in specific procedures.

466 (62) For associated fluoroscopic imaging, actions taken to reduce patient doses will
467 frequently translate into reduced scattered radiation levels or the times during which elevated
468 levels exist, thus reducing worker exposure. Separate actions may also be taken that are directed
469 specifically at the worker. The proper use of protective shielding and locating the staff in the
470 lower dose rate areas around the sources are examples of optimisation actions, the outcome of
471 which can be verified by individual exposure monitoring. Over time, the impact of optimisation
472 will appear through lower occupational doses for comparable workloads and case mix.

473 **4.2. Characteristics of individual dosimeters and their use**

474 **4.2.1. Types of dosimeters: passive and active dosimeters**

475 (63) Dosimeters need to have adequate accuracy under a variety of exposure conditions,
476 and to be small and lightweight enough to be convenient to use and not interfere with the staff's
477 ability to execute their tasks. Passive dosimeters are typically small, lightweight and do not
478 require power. This makes them easy to incorporate into packages that do not interfere with the
479 staff's actions and comfort, thus being the most widely used option, particularly for
480 demonstrating compliance with dose limits. However, the absence of an instant reading
481 capability is a disadvantage of all passive dosimeters for optimisation monitoring, especially
482 for education of the workers involved in brachytherapy.

483 (64) For monitoring of the hands, small dosimeters on rings are used due to their relative
484 ease of fit under surgical gloves. Rings can be sized for different finger diameters; attention is
485 required to the fact that fingers may swell during long procedures. In addition, some additional
486 features are important such as sterilisation capability and low interference with tactile sensation
487 in the operator's ability to manoeuvre catheters and instruments precisely. Fingertip sachets
488 that fit over a finger have been used as an alternative to ring dosimeters.

489 (65) The physical construction of the dosimeter has to be compatible with the intended
490 wearing location. Infection control is a particular concern for ring dosimeters because some
491 ring dosimeters do not withstand a sterilisation process, and they are typically worn during
492 procedures where infection control is essential and thus to be worn under the surgical gloves.

493 (66) Dosimeters worn on the body should not create sharp pressure points that cause
494 discomfort when placed between the heavy leaded apron and the user's clothing. If whole-body
495 dosimeters are placed near the neck atop the leaded apron or over a protective thyroid shield to
496 assess doses to unshielded areas, they should not have any edges that could irritate the neck or
497 chin area. All methods of attachment should be strong enough to prevent dislodging during
498 strenuous use but not cause dislocation of protective aprons or damage to clothing in the event
499 the dosimeter catches on a foreign object.

500 (67) Active personal dosimeters (APDs) or electronic dosimeters may be used for
501 optimisation monitoring or for special studies that require analysis of dose by procedure or
502 discern aspects of a procedure. Active dosimeters are able to provide immediate information
503 about dose rate so that rapid feedback is available to staff against which they can assess changes
504 to their behaviour that result in lower dose rates and subsequently lower accumulated doses.
505 Dose-rate information is needed if actions are desired within a procedure as it can directly lead
506 to procedural change. In addition, active dosimeters provide information on the time of each

507 exposure, which facilitates correlation of occupational and patient exposures and auditing of
508 the wearing of the personal dosimeter during brachytherapy.

509 (68) Optimisation monitoring does not need to conform to the strict dose quantities
510 required for compliance monitoring. Optimisation seeks to compare relative values resulting
511 from changes in conditions, in order to evaluate effectiveness of various actions to reduce dose.
512 Electronic dosimeters are usually calibrated to assess operational quantities without taking into
513 account the non-uniform irradiation of the body during brachytherapy procedures. That is,
514 electronic dosimeters, like all dosimeters, indicate the dose at a single point and make no
515 inferences regarding effective doses or doses at some distance from the dosimeter.
516 Conceptually, there is no technical reason why multiple electronic dosimeters could not be
517 worn and the data combined to yield compliance-type dose information, but practical issues
518 have tended to limit the use of electronic dosimeters to investigatory and optimisation
519 monitoring.

520 **4.2.2. Dosimeter specificity**

521 (69) To generate confidence in using a measurement made externally to the body for
522 estimating doses occurring in the body, dosimetry systems have to meet standard requirements
523 for accuracy, precision and reproducibility for the operational quantity of concern. While most
524 higher energy brachytherapy sources can be adequately monitored with standard dosimeters,
525 low-energy sources (e.g. ^{125}I or ^{103}Pd), may require special considerations and low-energy
526 dosimeters (ICRP, 2005b, Appendix B), as will beta-, alpha-, or neutron-emitting sources.

527 **4.2.3. Dosimeter reliability and simplicity**

528 (70) The dosimetry system must be reliable and fail-safe, that is, possess a continued ability
529 for measuring the radiation field. In addition, actions required from the user should be simple
530 and efficient to execute. For electronic dosimeters, that require the user to energise the
531 dosimeter, an item needs to be included in the procedures as an aide-mémoire for staff when
532 putting on dosimeters. The fewer the actions and decisions required from the staff, the greater
533 the likelihood of compliance with monitoring. Integrating passive dosimeters such as those
534 containing film, thermoluminescence dosimeter (TLD), optically stimulated luminescence
535 dosimeter (OSL), and radiophotoluminescent glass (RPL) are generally used in the
536 brachytherapy practices for compliance monitoring.

537 **4.2.4. Dosimeter exchange periods**

538 (71) Passive dosimeters provide total dose accumulated over the period of use and at the
539 end of the use period must be exchanged for new dosimeters. The exchange period should be
540 on a predetermined schedule to instil a habitual routine among staff. Generally, fluoroscopic
541 staff should be monitored for monthly periods to provide dose data with sufficient frequency
542 that unusual events can be detected, and appropriate responses implemented. Therefore, the
543 radiation sensing material, be it TLD, OSL or film, should have the sensitivity to detect the
544 minimally relevant dose over the shortest period of expected use and should retain the dose
545 information for the longest expected use period.

546 **4.2.5. Approaches to detect incorrect dosimeter wear in brachytherapy procedures**

547 (72) Problems with wearing dosimeters may involve not only high-dose readings but also
548 very low-dose readings that may suggest misuse of, or failure to wear, dosimeters. *Publication*
549 *139* (ICRP, 2018) gives examples of incorrect use including wearing a dosimeter that was
550 intended for use under an apron over an apron, wearing a ring dosimeter on the incorrect hand,
551 or wearing a dosimeter issued to another person. Indirect approaches (e.g. area monitoring or
552 historical doses) may be useful in identifying a lack of compliance in wearing personal
553 dosimeters and in estimating occupational doses when personal dosimeters are lost or have not
554 been used.

555 **4.2.6. Different scatter conditions between type-testing and calibration and real** 556 **brachytherapy procedures**

557 (73) Monitoring to assess effective dose has been attempted using a single or two
558 dosimeters, for example, if whole-body dosimeters are calibrated and assessed without any
559 consideration of the effects of shielding materials. Type-test standards tend to define
560 performance evaluations under simple conditions with dosimeters being placed on a flat surface
561 of a tissue equivalent phantom. Assurances should be requested from the supplier to verify that
562 the measurement of the operational quantities is within expected dosimeter performance
563 requirements and similar conditions to that of normal use.

564 **4.2.7. Dosimeter for the lens of the eye**

565 (74) Monitoring of the lens of the eye presents special challenges due to the difficulties in
566 placing a device to which the dosimeter can be attached near the eyes. Small dosimeters may
567 provide opportunities for locating dosimeters near the eye and under the protective lenses. Eye
568 doses can be assessed from a dosimeter placed over the leaded apron at the collar or level of
569 the neck, or another dosimeter on a strip of plastic attached to a headband such that the sensor
570 is adjacent to the temple closest to the x-ray tube. Some attempts at eye monitoring use a TLD
571 chip wrapped in an elastic band that is fitted on the head near the eye (Bilski et al., 2011). In
572 any case, dosimeters placed near the eyes must not interfere with the wearer's vision. For
573 brachytherapy procedures, assessments of lens of eye doses can be made to decide if specific
574 eye monitoring is required, especially in the case of concomitant fluoroscopic imaging use
575 (ICRP, 2018).

576 **4.2.8. Identification of the dosimeter and the worker**

577 (75) Individual dosimeters should have a means to let the users identify their own
578 dosimeters. A one-to-one relationship between a dosimeter and the user is indispensable if the
579 dosimeter results are to be applied to a specific individual. Means of identification, such as
580 labels, need to be easily readable to prevent someone from using another's dosimeter. A
581 suitable approach consists of racks on which dosimeters are stored when not needed and visual
582 identification on the rack and on the dosimeter.

583 **4.2.9. Calibration of active personal dosimeters**

584 (76) In the course of the European project ORAMED, Clairand et al. (2011) and Sánchez
585 et al. (2014) tested the influence of dose rate as well as pulse frequency and duration on the
586 APDs responses. With the exception of Geiger-Müller equipped APDs, which did not give any
587 signal in pulsed mode, the APDs provided a response affected by the personal dose equivalent

588 rate, which means that they could be used in routine monitoring provided that correction factors
589 are introduced. Type-test procedures and calibration of APDs and area monitors should include
590 radiation fields representative of interventional procedures, including tests in pulsed mode with
591 high dose rates (Chiriotti et. al., 2011; Clairand et al., 2011; Sánchez et al., 2014).

592 **4.3. Assessment of the occupational exposure**

593 **4.3.1. Assessment of effective dose**

594 (77) In general, effective dose is assessed from the reading of a personal dosimeter
595 calibrated in terms of personal dose equivalent, Hp(10). This assessment of effective dose is
596 sufficiently accurate for radiological protection purposes provided that the dosimeter is worn
597 in a position on the body that is representative of its exposure, under the assumption of a
598 relatively uniform whole-body exposure (ICRP, 2007). For those rare cases where
599 brachytherapy is performed under fluoroscopic guidance, *Publication 139* (ICRP, 2018)
600 addresses considerations of a two-dosimeter approach, algorithms for monitoring when
601 fluoroscopy is utilised and specific guidance for assessing equivalent dose to the lens of the
602 eye.

603 **4.3.2. Assessment of exposure in SIRT**

604 (78) A difficulty when using β -emitters for SIRT interventional procedures is the finger
605 dosimetry of the staff. TLD finger dosimeters should be worn on the index finger of the hand
606 closer to the radiation source. Due to the very small distances between the β -source and skin
607 and the concomitantly high dose gradient the dose can be underestimated. At some workplaces,
608 Rimpler and Barth (2007) measured local skin doses Hp(0,07) at the fingertips due to direct β -
609 radiation of more than 100 mSv up to about 700 mSv per working day.

610 **4.3.3. Assessment of exposure to the embryo and foetus**

611 (79) For pregnant workers who perform or assist in brachytherapy procedures, dose to the
612 conceptus is usually estimated using a dosimeter placed on the mother's abdomen at waist level,
613 under her radiation protective garments (Miller et al., 2010; NCRP, 2010). This dosimeter
614 overestimates actual conceptus dose because radiation attenuation by the mother's tissues is
615 not considered. Specific evaluations need to be made depending on the sources being used in
616 brachytherapy. For concomitant fluoroscopic imaging, the foetal dose is typically not more
617 than half of the dose recorded on the dosimeter worn by the worker (Dauer et al., 2015), due to
618 the attenuation by the mother's abdominal wall and anterior uterine wall (Trout, 1977; Faulkner
619 and Marshall, 1993; NCRP 2010). Therefore, when two dosimeters are used, if the dosimeter
620 under the protective apron shows a value for personal dose equivalent, Hp(10) of < 0.2 mSv
621 per month, the equivalent dose to the conceptus over a nine-month period would be below the
622 limit, unless significant use of high-energy photon emitters are being utilised. Dosimeters
623 should be evaluated monthly. Electronic dosimeters can be used to provide rapid access to data
624 (Balter and Lamont, 2002).

625

626 5. RADIOLOGICAL PROTECTION METHODS AND PROGRAMME

627 5.1. Protection of the Staff

628 5.1.1. ALARA Principle (Time, Distance, Shielding, Planning)

629 (80) Occupational radiological protection requires planning so as to minimise time,
630 maximise distance and use appropriate shielding as necessary to reduce exposures. Staff
631 radiological protection cannot be handled independently from patient protection, since they
632 correlate in many ways. Simple measures, such as standing a little distance away from the
633 sources or patient, and planning ahead so as to be able to carry out procedures quickly
634 consistent with case complexity, can be very effective in reducing occupational radiation dose.

635 (81) For brachytherapy procedures shielding is of four types: architectural shielding,
636 portable shielding, equipment mounted shields, and personal protective devices. Architectural
637 shielding is built into the walls of the procedure room. Rolling and stationary shields that are
638 constructed of lead, steel, or leaded glass or acrylic and rest on the floor are useful for providing
639 additional shielding for both clinicians and associated staff. These are often particularly well
640 suited for use by nurses, medical physicists, and anaesthesia personnel. In some cases, personal
641 protective devices such as a lead apron, leaded glasses, a thyroid shield, and sometimes by
642 shields suspended from the ceiling can provide protection and should be evaluated for use.

643 5.1.2. Use of Adjuvant Fluoroscopic Imaging During Brachytherapy Procedures

644 (82) Brachytherapy procedures using adjuvant fluoroscopic imaging often require certain
645 staff to remain close to the patient in order to manipulate catheters, applicators, and other
646 devices. Other staff who provide assistance may also need to be in close proximity to the patient.
647 The higher dose rates around the patient in a fluoroscopy room result from radiation scattered
648 back from the patient.

649 (83) Guidance for associated fluoroscopic use have been provided in *Publication 139*
650 (ICRP, 2018). In addition, a number of professional societies, radiological protection
651 organisations and others have issued guidelines on practices to be followed and made
652 recommendations on the use of protective devices for associated fluoroscopic imaging (Miller
653 et al., 2010; NCRP, 2010; Chambers et al., 2011; Sauren et al., 2011; Durán et al., 2013; ICRP,
654 2013a,b; Hiles et al., 2016; Kevin et al., 2017).

655 5.2. Protection from external exposures

656 5.2.1. Knowledge of radiation levels around a patient

657 (84) Knowledge of the distribution of radiation levels around a patient, understanding how
658 different factors influence it, and the effective use of protective devices is indispensable for all
659 staff involved in interventions (ICRP, 2009). Radiation emanating from a patient and its
660 associated occupational exposure is determined by the brachytherapy sources employed,
661 available shielding, the complexity of the procedures, the size of the patient, the modes of
662 operation available on equipment, and the skills of the operator.

663 **5.2.2. Personal protective equipment**

664 (85) Staff such as nurses and anaesthesia personnel who need to remain near the patient
665 may benefit from the additional protection provided by movable (rolling) shields that can be
666 positioned between them and the brachytherapy source. Shielding effectiveness depends
667 heavily on the source characteristics and activity employed and should be evaluated by medical
668 physics and radiological protection officers. Fluoroscopic aprons can provide some protection
669 from the radiation emitted by sources of ^{125}I , ^{103}Pd , ^{131}Cs , ^{90}Y by itself or in combination with
670 ^{90}Sr , and ^{32}P . For higher energy emitters, fluoroscopic aprons provide minimal protection at
671 best and can actually increase the dose to the skin.

672 (86) The hands of brachytherapy clinicians can be close to the sources or primary x-ray
673 beam if using image guidance. For fluoroscopic guidance, if the operators' hands stray into the
674 beam transmitted through the patient, the dose rate above the patient would be typically 2 to 5
675 $\mu\text{Gy s}^{-1}$, so a one-minute exposure would give a dose from 100 to 300 μGy . Lead lined gloves
676 may be considered as protection from the fluoroscopic beam but do not allow the dexterity
677 necessary for manipulating radioactive sources.

678 **5.3. Lifecycle of radioactive source safety**

679 (87) Radioactive sources used in brachytherapy require safety and control along the whole
680 life of the source, during production, packaging, shipping, receiving, calibration, use,
681 decommissioning, and decay or proper disposal as waste.

682 (88) The physical plant facilities required for a brachytherapy programme includes a
683 patient treatment room or procedure room (perhaps an operating room), imaging facilities, and
684 a source lab (IAEA, 2008; Papagiannis and Veselaar, 2014). For radiological protection
685 purposes, the rooms may need to be designated according to the magnitude of expected
686 exposure or potential for exposure as controlled or supervised areas (IAEA, 2006; ICRP, 2007).
687 Aspects of brachytherapy facility design are reviewed in the literature (IAEA, 2001, 2006,
688 2008; NCRP, 2006; GEC ESTRO, 2018).

689 (89) Access to brachytherapy sources should be limited to personnel authorised for the task
690 at hand. It is generally limited to authorised users, radiation oncology physicians, medical
691 physics staff, and radiation safety staff. The radiation safety officer should maintain the active
692 list of personnel authorised access to these sources. A brachytherapy source inventory log
693 should be maintained and should include the number and activity of sources added to storage,
694 removed from storage, the patient name and room number, the time and date removed, the
695 number and activity of the sources in storage after removal, as well as the number and activity
696 of the sources returned to storage.

697 (90) Brachytherapy sources should be shielded appropriately and stored in a locked room,
698 often within a locked 'safe' or location within a controlled room. Some short-lived sources are
699 stored in manufacturer's shipping containers. Rooms should be posted accordingly as radiation
700 control areas.

701 (91) All radioactive sources transported within the institution, for example to and from a
702 patient's room, should be moved in either a shielded cart or the manufacturer's shipping
703 container under constant surveillance and control of physics or radiation oncology personnel.
704 The transportation container should be locked or securely latched to ensure that sources are not
705 released if the container is dropped or inadvertently bumped. The container should be surveyed
706 during commissioning to ensure adequate shielding.

707 (92) Radiation sources used in manual brachytherapy are the most significant source of
708 occupational radiation exposure to radiation oncology personnel (NCRP, 2006) and have the
709 potential to contribute significant doses to medical personnel and others who may spend time
710 within or adjacent to rooms that contain radiation sources or patients administered various types
711 of radiation sources. Occupational and public exposure may occur during receipt, transport and
712 preparation of sources, loading and unloading sources in brachytherapy applicators, and care
713 of patients during the course of treatment. Significant dose reduction can be achieved through
714 the use of appropriate facility design associated with sources that are being prepared, are in
715 storage, or are being administered to, or are within, hospitalised patients or outpatients.

716 (93) Facility design should consider medical and physical well-being of the patient as well
717 as the protection of the staff, visitors and other members of the public from actual and potential
718 radiation hazards.

719 (94) Every brachytherapy facility should have the following equipment: a storage container
720 in the treatment room to serve as an emergency source, long-handled forceps, and a portable
721 radiation monitor instrument and an area radiation monitor (ICRP, 2005a). If there is an alarm
722 from a radiation monitor, procedures need to be in place to respond, and assure all activity is
723 accounted for and stored properly.

724 (95) Brachytherapy treatments may require the preparation of radioactive sources (e.g.
725 selection, counting, calibrating, trimming of ribbons, loading of intracavitary source inserts,
726 etc.) and should be performed in specifically designated and designed rooms. Source
727 preparation rooms (or source lab) should include consideration of the following: an area where
728 all sealed sources can be safely stored in an orderly fashion with restricted access; a method of
729 labelling and identifying sources in a shielded location, space and facilities for receiving and
730 returning sources, calibration of sources, assessment of homogeneity, inventory, and quality
731 control testing; space and equipment for source preparation for specific patient treatments; area
732 for record storage; space for treatment aids; and space for storage of short-lived sources or
733 temporary storage of unused or spent sources. Source preparation rooms should not be shared
734 with other functions. Rooms should be posted with radiation warning signs and equipped with
735 a lock to secure the area from unauthorised entry. Work benches of sufficient strength to
736 support such shielding weight and source safes should be provided. Personnel shielding that
737 facilitates source visualisation as well as personnel protection (e.g. lead blocks with leaded
738 windows, etc.) of sufficient thickness to reduce whole-body and eye exposures should be
739 provided. Occupancy of the area should be limited to persons immediately involved in source
740 preparation.

741 (96) Source manipulation should be made using forceps or tongs and never directly by
742 hand. Appropriate personnel shielding, such as a cave of interlocking lead bricks or a lead L-
743 block shield must be provided and utilised. Wipe tests for source leakage or area contamination
744 need to be periodically performed and the results documented.

745 (97) Room layout should be carefully evaluated and planned to assist in maintaining doses
746 ALARA. The need for the use of interlocking lead blocks on benches or wall shielding should
747 be assessed part of the planning. An assessment of the protection afforded to the operator and
748 surrounding areas should be performed prior to initiating use. Changes to shielding should be
749 assessed carefully.

750 **5.4. Radiological Protection Considerations in Specific Applications of** 751 **Brachytherapy**

752 (98) For common, specific applications of brachytherapy, the following sub-sections will
753 address radiological protection considerations and will address the following factors: facility
754 design and shielding, protection considerations pre-procedure, during the procedure and post-
755 procedure, and response readiness.

756 **5.4.1. Manually loaded, temporary implants**

757 (99) Manually loaded, temporary implants (e.g. LDR) brachytherapy procedures, often
758 interstitial brachytherapy, or plaque placement, is used for various tumours, especially prostate,
759 lung, brain, eye. The sources are placed directly into or onto the tumour. Such procedures often
760 can be performed by placement of applicators first followed by loading of radioactive sources
761 as afterloading. In other cases, the radioactive sources are placed directly into or around the
762 target volumes with or without applicators. The placement of applicators first helps to minimise
763 unnecessary radiation exposures to the members of the medical staff (Papagiannis and
764 Venselaar, 2014).

765 (100) The careful placement of these sources for optimal treatment outcome is evaluated
766 based on various planning dosimetry systems (including the Manchester system, and the Paris
767 system) (Thomadsen et al., 2005). Several modern systems utilise reverse dose planning to
768 evaluate optimised source placement for tumour dose coverage (Lessard et al., 2001; Dewitt et
769 al., 2005).

770 (101) Exposure depends on a number of factors, including the radioactive sources
771 themselves, and others subject to optimisation: the number of applications/years, the number
772 of staff performing procedures, rotation of nursing staff.

773 (102) Loaded-implant techniques expose all surgical-suite personnel to ionising radiation
774 and can result in the delivery of high doses to the hands of the radiation oncologist or others
775 involved in the treatment.

776 (103) Radiation surveys (using appropriate devices - ion chamber or Geiger-Müller (GM)
777 probe) should be performed prior to, during, and following brachytherapy procedures.
778 Immediately after implanting sources in a patient, staff should make a radiation survey of the
779 patient and the area of use to confirm that no sources have been misplaced or lost. The survey
780 should cover the entire room, trash bins, equipment, clinical staff and their protective clothing.
781 Nothing should be removed from the room without an appropriate survey.

782 (104) Following an implant brachytherapy procedure, measure and record the exposure rate
783 at the bedside, at 1 m from the bedside, in the visitor's area, at the doorway, and in the
784 surrounding areas. Exposure rates in adjacent uncontrolled areas must conform to the local
785 requirements and regulations.

786 (105) The patient's chart should be marked or labelled as 'Caution Radioactive Material'
787 during the time the sources are associated with the patient. Doors to patient rooms should be
788 posted 'Caution, Radioactive Material' while the sources are present in the room.

789 (106) Controls on visitor locations and visit durations should be established to ensure doses
790 to members of the public are maintained less than 1 mSv in a year and optimised to be as low
791 as reasonably achievable (ALARA) (ICRP, 2007). Visitors should remain within established
792 visitor safe areas at all times. Time limits for visits should be noted in patient or nursing
793 instructions.

794 (107) Applicator insertion is typically performed in a separate operating or procedure room
795 that supports such surgical procedures needed to evaluate the patient's condition and expose or
796 access the implant site. For many of these procedures, an imaging system (e.g. radiographic,
797 fluoroscopic or CT unit) is required for intraoperative examination of source placement and
798 geometry.

799 (108) Treatment room or area facilities should be designed such that consideration is given
800 to proximity to required ancillary rooms and equipment, functional adequacy of floor space
801 needed for shields, occupancy of surrounding uncontrolled areas, structural integrity of the
802 building needed to support the weight of required structural or portable shielding, and ability
803 to control entry into the room.

804 (109) Normally, designated rooms should be used for brachytherapy procedures. All rooms
805 occupied by implanted patients or containing supplies of radioactive sources should be posted
806 as controlled or restricted areas. Adjacent rooms may be used at the discretion of the
807 radiological protection officer after surveys. The patient's room should be as far away from the
808 nursing station and heavy traffic hallways as is consistent with good medical care. Ideally, this
809 would be a corner room on top or bottom floors.

810 (110) During treatment, patients should be housed in a private room. The entire room
811 occupied by an implanted patient should be considered a controlled area.

812 (111) Protection of occupationally exposed persons may be met cost effectively by grouping
813 treatment rooms together in one or two limited areas rather than using individual patient
814 treatment rooms throughout the hospital. However, in some cases the goal of providing good
815 quality medical care to implanted patients may be best provided on specific floors or areas
816 based on specialised care. For example, patients with implants of the oral cavity, tongue and
817 neck may need specialised wound care, and the need to respond quickly to clinical problems
818 may demand nursing skills typically not found in other nursing units (NCRP, 2006). It is
819 possible that the development of two or three specialised facilities may be considered in high-
820 volume locations (e.g. gynaecologic oncology, otorhinolaryngology, and thoracic surgery).

821 (112) Placing rooms in the corner of a building often avoids the need to shield all walls in
822 the designated room, especially when treatment rooms are not located at street level. Optimally,
823 a dedicated suite of adjacent rooms on both sides of a blind-end corridor can be designated for
824 brachytherapy (NCRP, 2006). Upper and lower floor rooms may also need floor or ceiling
825 shielding, or avoiding their occupation by 'sensitive' patients (e.g. pregnant women, children).

826 (113) Placing brachytherapy patients in existing, unshielded hospital rooms may expose
827 persons in adjacent areas to an effective dose that could exceed 1 mSv during the treatment
828 period. There may be specific local regulatory requirements for limiting the dose in unrestricted
829 areas that needs to be met. Several actions can be taken to minimise radiation exposure to
830 persons in adjacent areas, such as evacuation of adjacent patient rooms and use of portable
831 shielding. Radiation measurements should be made after each unshielded hospital implant to
832 confirm that the potential dose meets requirements. The radiological protection officer should
833 be consulted to determine whether adjacent rooms should be vacated or whether use of portable
834 shielding or other actions could reduce radiation exposures in adjacent areas to acceptable
835 levels (NCRP, 2006). This use of unshielded rooms should be discouraged or only accepted in
836 case of emergency (peak in occupancy).

837 (114) An intercom or video monitoring system may be useful to avoid unnecessary time
838 spent near an implanted patient and in reducing staff exposure (Papagiannis and Venselaar,
839 2014).

840 (115) Any patient who has received a temporary implant should not be released from under
841 hospital care until both a radiation survey of the patient and room, and a count of the implanted
842 sources, trains, or ribbons confirms that all sources have been removed from the patient and
843 have been accounted. This check should be performed immediately after the removal of the
844 sources. A record confirming the source count and radiation survey should be maintained.

845 (116) In some cases, high specific-activity ^{125}I seeds are used for temporary interstitial
846 implants (e.g. ophthalmological treatments). Because of the low-energy photons emitted by ^{125}I ,
847 a thin lead-foil shield, a metallic applicator or even tissue overlying the implant site reduces
848 ambient exposure rates dramatically, eliminating or reducing potential radiation hazards to the
849 attending hospital staff or members of the public.

850 (117) Some techniques rely on balloon applicators for the treatment of malignant resection
851 cavity margins. One of the treatment options for some brain tumours, particularly gliomas, has
852 been external radiation therapy with or without the additional implantation of ^{125}I seeds. An
853 alternative balloon technique relies on the installation of an organically-based liquid labelled
854 with activities up to 18.5 GBq of ^{125}I into a balloon previously placed in the surgical cavity at
855 the time the tumour was excised (Dempsey et al, 1998). The organic liquid and the balloon are
856 then withdrawn after several days of treatment. The radiological protection considerations for
857 this treatment are more typical of radiopharmaceutical therapy and include contamination
858 concerns and radioactive waste disposal. Another consideration is the possibility of
859 radioiodinated molecules leaking out of a ruptured balloon or diffusing through the balloon
860 membrane into the cavity and being de-iodinated to liberate radioiodide which is then
861 transported to and concentrated in the thyroid (DeGuzman et al., 2003; Strzelczk and Safadi,
862 2004). Some of the solution that defuses through the balloon membrane passes into the patient's
863 urine and result in contamination (Adkinson et al., 2008).

864 (118) The treatment room or patient's room should be posted with signs, 'caution
865 radioactive materials' and 'radiation area', or similar. Information for visitors should be posted
866 at the entrance as well. The exposure rate, air kerma rate, or dose rate should be determined at
867 a standard distance (e.g. 1 m, 30 cm, 'contact') from the centre of the implant in the patient
868 with an appropriately calibrated survey meter, such as a portable ion chamber.

869 (119) The total exposures to medical personnel or any unsupervised individuals, including
870 visitors, over the life of the implant should be assessed for consistency with the facility's
871 ALARA programme. Any additional special precautions should be written down and included
872 in the patient's chart as required to satisfy dose constraints and limits.

873 (120) Access to brachytherapy treatment rooms by healthcare personnel not involved in the
874 treatment (or by the public) should be controlled. Typically, nursing personnel are responsible
875 for ensuring compliance with restrictions defined in the patient's chart (NCRP, 2006). Nurses
876 should notify a medical physicist or medical health physicist and radiation oncologist in the
877 event of missing or displaced sources, significant changes in implant position, or any other
878 circumstances threatening safety.

879 (121) A shielding container, of sufficient size and shielding effectiveness to safely hold any
880 sources that could become dislodged, and tools for the remote handling of a source, source train,
881 or applicator containing sources should remain in the patient's room for the duration of the
882 implant.

883 (122) Linens, food, utensils, rubbish and excreta should not become contaminated; however,
884 linens and trash should remain in the room until surveyed to ensure that no displaced sources
885 are present.

886 (123) During source removal, surgical dressings near the implanted applicators or sources
887 should be removed carefully and checked by an appropriately trained medical staff member
888 taking care not to dislodge the implant. Sources should be removed using a remote handling
889 device and placed immediately into a shielded container. Source inventory must be maintained
890 to verify that all sources documented on the written prescription or order have been removed
891 (visual inspection of source integrity and number). A second source-by-source (seed-by-seed)
892 count should be performed in the source preparation area. Permanent storage locations should
893 be adequate to provide both safeguarded inventory control and shielding. If at any time, a
894 source appears to be lost, the radiation oncologist, medical physicist and radiological protection
895 officer should be contacted immediately, and the rooms secured.

896 (124) Following verified removal of the sources from the patient's room, a careful survey
897 of the patient, the treatment room, and removed applicators should be performed using an
898 appropriate survey meter (e.g. a GM detector) and the results documented.

899 (125) Treatment rooms should not be released for cleaning and occupancy by another patient
900 until the sources are securely removed, source inventory is reconciled, and the radiation survey
901 verifies that no source remains in the room.

902 **5.4.2. High Dose Rate and Pulsed Dose Rate**

903 (126) Radiation exposure to hospital staff responsible for source loading and the care of
904 implant patients during treatment can be greatly reduced or eliminated by use of remote
905 afterloading technology (Glasgow, 1995; Papagiannis and Venselaar, 2014). Several robotic
906 remote afterloading systems have been developed to help minimise the radiation exposure to
907 the medical and support staff associated with afterloading techniques. In addition, the use of
908 remote afterloading devices offers several practical advantages over manual procedures,
909 including increased patient treatment capacity, and consistent and reproducible treatment
910 delivery. Such remote afterloading devices are used in both interstitial and intracavitary clinical
911 applications.

912 (127) The most common indications for HDR brachytherapy are treatment of cervical,
913 endometrial, oesophageal, breast, prostate, and lung cancers, skin, and soft tissue sarcomas in
914 adults and children. Intra-operative HDR brachytherapy is practiced in some larger facilities.

915 (128) Specific activity is an important source-selection criterion for HDR brachytherapy.
916 The three commonly used radioactive sources in remote afterloading devices are ^{60}Co , ^{192}Ir ,
917 and formerly ^{137}Cs (IAEA, 2005). Currently the most commonly used source for afterloading
918 is ^{192}Ir , because of its medium average photon energy (~ 400 keV) and its high specific activity.
919 However, its relatively short half-life is a distinct disadvantage, since frequent replacement of
920 sources is required (typically 3 to 4 times per year) (ICRP, 2005a), involving an ongoing use
921 of resources and cost. Therefore, several facilities in certain countries are now employing ^{60}Co
922 sources with a longer half-life.

923 (129) Most HDR systems use a single source of ^{192}Ir , with a typical activity of about 370-
924 500 GBq, delivering treatment dose rates at 1 cm exceeding 4 Gy min^{-1} (possibly as high as 8
925 Gy min^{-1}). A single source, (0.6-1.1 mm in diameter and 4-12 mm in length is located at the
926 end of a drive cable or wire which sequentially stops at each programmed treatment position,
927 or 'dwell' position. This allows for technical flexibility, as each dwell position can be placed
928 at various positions along a catheter track and each dwell-time programmed individually.

929 (130) Because HDR instantaneous dose rates are so large (as high as 450 Gy h^{-1} at 1 cm),
930 this modality requires a well-organised procedure, well trained technical staff, and a
931 comprehensive programme for safety, QA, and emergency procedure. The need for detailed

932 written procedures, checklists, written communication, and personnel training is especially
933 critical in HDR brachytherapy. Various groups have developed comprehensive protocols for
934 developing and maintaining safe treatment delivery processes (Kutcher et al., 1994; Nath et al.,
935 1997; Kubo et al., 1998; Kaulich et al., 1999; NCRP, 2006).

936 (131) Within 24 h before initiating any remote afterloading treatment, the correct operation
937 of the system and its ancillary safety devices should be confirmed by performing standardised
938 quality-assurance tests. Remote afterloaders should only be operated according to written
939 procedures and according to a written prescription or treatment plan defining the prescribed
940 treatment sequence.

941 (132) HDR treatments are staffed by radiation oncology personnel, including therapists,
942 dosimetrists, medical physicists and radiation oncologists. Personnel need to be trained
943 adequately on the specific model of HDR remote-afterloading system used in order to avoid
944 possible confusion leading to errors, and to identify promptly and correct any errors that may
945 occur.

946 (133) HDR facilities require an HDR treatment room, which can be a dedicated room, a
947 linac room, or other room (e.g. CT-scanner room normally used to plan radiation treatments –
948 so called CT simulator) built with shielding sufficient for HDR use (Glasgow and Corrigan,
949 1995). Note that CT rooms most likely would need additional shielding added to the walls, and
950 possibly ceiling and floor, to accommodate an HDR unit. Access to a radiographic imaging
951 system for treatment verification and planning is useful for a broad range of treatment
952 indications. An operating room or procedure room is also required to perform insertions, such
953 as in cervix or prostate brachytherapy.

954 (134) Inventory control and risk of the loss of individual sources is low with remote-
955 afterloading brachytherapy units. The risk of source loss is extremely small in HDR or PDR
956 brachytherapy as there is only one source, it is housed inside the afterloader, and that is kept in
957 a locked and controlled area. However, HDR facility design should include considerations
958 regarding security of these areas as the potential for portable sources used in HDR units to be
959 stolen and placed into so-called ‘dirty bombs’ has caused many facilities to substantially
960 increase the level of security for these areas. In addition, a secured facility helps to prevent
961 inadvertent exposure of individuals tampering with the HDR unit itself. A security plan should
962 be developed for HDR facilities that addresses keys, locks, cameras, and tamper indicators as
963 deemed necessary. Access to the operator’s key for the HDR unit control console should be
964 controlled by the radiation oncology staff and restricted to a list of specified and trained
965 individuals.

966 (135) Essential components of all remote afterloading systems are a shielded compartment
967 (or safe) to house radioactive sources (single or multiple), a local or remote operating console,
968 a source control and drive mechanism, a source transfer guide tube and treatment applicators,
969 and a treatment planning computer. Remote afterloaders are equipped with a timer that
970 automatically retracts the sources when the programmed treatment time, corrected for gaps and
971 interruptions, has been administered. HDR remote afterloaders are also typically equipped with
972 an inert wire, mechanically identical to the wire housing the radioactive source, that is used to
973 verify unobstructed access to the lumens before the radioactive source is deployed.

974 (136) Overall requirements for HDR infrastructures can be found in IAEA documents
975 (IAEA, 1998, 2001). HDR facility design should include significant engineered and
976 administrative controls such as: 1) A door interlock system that causes the source to retract
977 automatically if the treatment room is entered while the source is out of its safe. This
978 withdrawal should result from the interruption of an interlock switch located on the treatment

979 room door. 2) An independent radiation monitor visible at room entrance with power back-up.
980 3) Appropriate radiation warning signs and ‘beam on’ light that is activated whenever the
981 source is in the exposed position. 4) Systems for maintaining visual and aural contact with the
982 patient during treatment (e.g. television monitoring systems and two-way intercom systems).
983 5) A copy of the operator’s manual including emergency procedures.

984 (137) HDR unit or facility design should include fault detection logic capable of detecting
985 source retraction failure, separation of the source from its cable, and unscheduled displacement
986 of the source from its programmed positions. Systems should alert users to the problem and
987 prevent further treatment. Error-detection and recovery systems located on the HDR afterloader
988 should be thoroughly tested before implementation and at appropriate intervals thereafter.

989 (138) Emergency procedures should be developed for quickly detecting HDR source
990 retraction failures and bringing the source under control. These procedures should include use
991 of a radiation survey meter, and tools to safely manipulate the source and removal of the
992 applicators if needed. Emergency response equipment should be present whenever the device
993 is used, including a shielded container for source placement if unable to return the source to
994 the shielded home position.

995 (139) The radiation monitoring system that is independent of the HDR unit should be
996 installed inside the HDR treatment room to monitor the room radiation levels. Systems installed
997 at the door should give both a visible and audible signal to ensure awareness. If the area monitor
998 or treatment device indicates a source retraction failure, the responsible medical staff should
999 respond immediately. Malfunctions of the afterloader or its ancillary safety systems should be
1000 brought to the immediate attention of the radiation oncologist and medical physicist present for
1001 the procedure. See Section 6 for additional emergency procedure considerations.

1002 (140) Following completion of treatment, a careful survey of the patient, the treatment room,
1003 removed applicators, and the afterloading housing should be performed using a calibrated
1004 radiation detector (e.g. GM detector) to confirm complete retraction of the sources. Survey
1005 results should be documented in the patient’s treatment record. Treatment rooms should not be
1006 released for cleaning and occupancy by another patient until the radiation survey is complete
1007 and is negative for an incompletely retracted source.

1008 (141) It is estimated that more than 500 HDR accidents (including one death) have been
1009 reported along the entire chain of procedures from source packing to delivery of dose (ICRP,
1010 2005a). Human error has been the prime cause of radiation events. Many accidents could have
1011 been prevented if staff had had functional monitoring equipment and paid attention to the
1012 results. *Publication 97* (ICRP, 2005a) specifically addresses the prevention of such errors and
1013 represents an important aspect of overall occupational brachytherapy radiological protection.
1014 Consider participation in the IAEA Safety in Radiation Oncology (SAFRON) voluntary
1015 reporting and learning system in radiotherapy and radionuclide therapy incidents and near
1016 misses with the purpose of sharing safety-related events and safety analysis for improved safe
1017 planning and delivery of treatments.

1018 (142) Although radiation exposure to personnel is almost completely eliminated (in properly
1019 shielding facilities) for HDR procedures, there are several radiological protection
1020 considerations during high-dose-rate afterloading, including the requirement for a shielding
1021 procedure suite, constant source shielding when in the retracted position, the potential for
1022 accidental high exposures and serious errors due to increased complexity (Thomadsen et al.,
1023 2003) and other problems such as failure of the source to retract.

1024 (143) For HDR treatments, survey instrumentation should be selected carefully so that the
1025 instrument does not saturate in high radiation fields. If false readings in high-intensity fields

1026 could occur, an ion chamber survey meter should be used to cover the upper extreme of the
1027 exposure-rate range. Before HDR treatment, checks should be made of the functioning of
1028 radiation detectors.

1029 (144) PDR units have a similar design as HDR, however the activity is about a tenth of that
1030 used for HDR brachytherapy. PDR treatments are used in large implants (e.g. sarcomas, head
1031 and neck tumours, gynaecological, etc.). The source can be stepped with the same optimisation
1032 possible as in HDR. Treatment is over the same duration as LDR treatments, in order to mimic
1033 favourable radiobiology. As such, the treatment requires hospitalisation of the patient during
1034 the administration and a dedicated and appropriately shielded treatment room where a patient
1035 can stay for up to one or more days.

1036 (145) PDR devices use a single 37 GBq ^{192}Ir source and are programmed to deliver short
1037 duration HDR treatment pulses, with dose rates as high as 45 Gy h^{-1} at 1cm, usually at hourly
1038 intervals (e.g. a source steps out for about 10 min per h and then retracts), to simulate
1039 radiobiologically continuous LDR treatments. Such fractions are described as ‘pulses’ and the
1040 interval between successive pulses, during which the source remains in its shielded safe, is the
1041 ‘quiescent’ period. Radiological protection considerations during PDR afterloading are similar
1042 to LDR implants, because the average hourly absorbed dose rate, in $\text{Gy m}^2 \text{ h}^{-1}$, and total
1043 reference air kerma, in Gy m^2 , are unchanged. However, the use of large pulse widths for
1044 several days may make it possible to exceed 1 mSv over the treatment duration in uncontrolled
1045 areas. Therefore, before implementing a PDR brachytherapy treatment, the user should
1046 evaluate the average hourly and weekly exposures to determine that the proposed dwell-time
1047 per pulse and cumulative dwell-time will not exceed the appropriate shielding design goals.
1048 Example procedures for implementing such a requirement have been published (Williamson et
1049 al., 1995).

1050 (146) Several advantages of PDR brachytherapy include that the therapy emulates LDR
1051 brachytherapy radiobiologically, it allows optimisation of the dose distribution, and visitors
1052 and staff can use the time between pulses while the source is in the safe shielded position to
1053 interact with the patient. A disadvantage of PDR brachytherapy is that the lack of stability of
1054 applicators over the course of treatment is similar to that for LDR therapy. A possible
1055 radiological protection disadvantage of PDR brachytherapy relates to the potential radiological
1056 safety hazard of a source stuck in the patient. LDR brachytherapy typically uses low-activity
1057 sources, which allows latitude in addressing sources that become dislodged. In HDR
1058 brachytherapy, the medical physicist or other staff are present during treatment to react quickly
1059 to a radiological emergency; in PDR treatments, it may be difficult to guarantee the availability
1060 of someone with sufficient training at all times. Therefore, education and continuous exercises
1061 on emergency response procedures for on-site staff are essential radiological protection
1062 programme elements for PDR (ICRP, 2005a).

1063 *HDR shielding considerations –*

1064 (147) HDR brachytherapy facilities require a properly shielded area that should be designed
1065 to limit the annual effective dose to members of the public, including other patients, to 1 mSv
1066 y^{-1} as a result of brachytherapy procedures. For adjacent controlled areas, shielding should be
1067 designed to control occupational exposures to the annual dose values specified by an
1068 institution’s ALARA programme. For HDR brachytherapy facilities, portable shields should
1069 not be used for this purpose. The adequacy of the proposed or existing shielding design should
1070 be reviewed by a qualified expert. Before implementing HDR treatments, the dose rates in
1071 surrounding areas should be measured using properly calibrated ion-chamber survey meters

1072 (NCRP, 2005). If the results indicate that the applicable effective dose values could be exceeded,
1073 the facility should limit the patient treatment workload, augment the shielding, or appropriately
1074 limit occupancy in surrounding areas to prevent the applicable values from being exceeded.

1075 (148) Radiation shielding should be designed by a qualified expert to ensure that the
1076 required degree of protection is achieved. The qualified expert should be consulted during the
1077 early planning stages since the shielding requirements may affect the choice of location and
1078 type of construction. Qualified experts should be provided with all pertinent information
1079 regarding the radiation equipment and its use, type of construction, and occupancy of nearby
1080 areas.

1081 (149) This section does not attempt to summarise the regulatory or licensing requirements
1082 of the various authorities that may have jurisdiction over such facilities. It is expected that a
1083 qualified expert will be fully aware of such matters and account for them in the final shielding
1084 designs.

1085 (150) The exposure rate from a point-radiation source (typical in brachytherapy) in free
1086 space varies inversely as the square of the distance from the source. When the radiation source
1087 is brought outside of the shielded housing (or 'safe'), the radiation field will be essentially
1088 isotropic. Therefore, there are essentially no secondary barriers since all barriers may be
1089 exposed to the source as well as to radiation scattered from the patient and objects in the
1090 treatment room.

1091 (151) The exposure time involves the total time that the source is present outside of self-
1092 shielded housing.

1093 (152) The occupancy factor for an area is the average fraction of time that the maximally
1094 exposed individual is present while the sealed source is in use and outside of its self-shielded
1095 housing. For example, a waiting room might be occupied at all times during the working day,
1096 but have a very-low occupancy factor since no single person is likely to spend $>50 \text{ h y}^{-1}$ in any
1097 given waiting room (NCRP, 2005, 2006). However, for areas where personnel are continuously
1098 present in a particular area, the occupancy factor might approach one. In most cases, the
1099 maximally exposed individual will normally be an employee of the facility. The occupancy
1100 factor for controlled areas is usually assigned a value of one.

1101 (153) In calculating required shielding, workloads should be estimated conservatively (i.e.
1102 including a safety margin) and should include source exposure anticipated for QA, source
1103 calibration, and other measurements. For example, in HDR treatments, a moderately large
1104 workload might be estimated at 100 patients per year with an average between three to five
1105 treatment fractions per patient (NCRP, 2006). It is usual to assume that the workload will be
1106 evenly distributed through the year.

1107 (154) Source types and activities should be considered carefully in the design of shielding.
1108 Tables of half-value layers and tenth-value layers (TVL) can be useful in designing appropriate
1109 shielding for brachytherapy treatment. For example, Table 5.1 lists relevant information for
1110 typical HDR sources. Lead density is typically taken to be 11.36 g cm^{-3} and normal concrete
1111 density is estimated at 2.3 g cm^{-3} .

1112

1113 Table 5.1. Estimated shielding parameters for ⁶⁰Co, ¹⁹²Ir and ¹⁶⁹Yb (NCRP, 1976; Delacroix, 1998;
 1114 Granero, 2006; Lymperopoulou, 2006; CNSC, 2017).

	HVL	TVL
Lead thickness (mm)		
⁶⁰ Co	14	40
¹⁹² Ir	6	20
¹⁶⁹ Yb	1.6	5.3
Ordinary Concrete thickness (cm)		
⁶⁰ Co	8.1	21.1
¹⁹² Ir	4.2	14.1
¹⁶⁹ Yb	3.4	11.4

1115 (155) For a dedicated HDR treatment room, 40 to 60 cm of ordinary concrete or from 5 to
 1116 7 cm of lead would typically be required to shield uncontrolled areas, depending on the location
 1117 of the source relative to the areas under consideration and the occupancy of the adjacent areas.
 1118 Every wall, the ceiling, and the floor in the HDR treatment room should serve as a primary
 1119 barrier. When HDR units are placed within existing linear accelerator vaults, it is typical that
 1120 no additional shielding is necessary. Primary-beam teletherapy shielding is usually more than
 1121 adequate for HDR treatments, however, secondary scatter shields and doors may not be
 1122 adequate. The influence of HDR source position on shielding efficacy should be evaluated by
 1123 a qualified expert. In those cases where shielding design restricts the source to a designated
 1124 location within the room, the location should be permanently marked or fixed on the floor. In
 1125 addition, such a dual-use room may need to be modified to be equipped with required interlocks
 1126 for HDR as well as a method to ensure that during HDR procedures, the external beam system
 1127 is locked out of use.

1128 (156) Shielding of treatment rooms should be constructed so that the shielding is not
 1129 compromised by joints, by openings for ducts, pipes or other objects passing through the
 1130 barriers, or by conduits, service boxes, or other structural elements embedded in the shielding
 1131 barriers.

1132 5.4.3. Permanent implants

1133 (157) For permanent implants, minimising radiation exposure to the staff and general public
 1134 has greatly influenced the choice of radionuclide. Classically, high-energy radionuclides with
 1135 half-lives on the order of a few days were used. ²²²Radon gas encapsulated in gold tubing and
 1136 later ¹⁹⁸Au seeds were used for permanent implants. The patient had to be confined to a
 1137 controlled area until source decay reduced ambient exposures to acceptable levels. Such
 1138 classical implant types delivered high doses to the radiation oncologist’s hands and exposed
 1139 inpatient hospital personnel to high-energy radiation.

1140 (158) Currently, longer-lived but very-low-energy photon emitters are used for permanent
 1141 implantation (i.e. ¹²⁵I, ¹⁰³Pd, or ¹³¹Cs). A patient’s own tissues or a thin lead foil are typically
 1142 sufficient to limit exposure to the radiation oncologist’s hands and fingers and eliminates the
 1143 need to hospitalise patients solely for radiological protection purposes.

1144 (159) For prostate seed implantation, a transperineal (closed) surgical procedure, with
1145 ultrasound, fluoroscopy, or CT guidance is typically utilised and is most often carried out as an
1146 outpatient one day procedure.

1147 (160) Various types of single-seed, seed-train and stranded-seed implantation instruments
1148 can be used to implant seeds. For single-seed applications, preloaded cartridges containing
1149 from 10-15 seeds are placed in an applicator. By ejecting each seed at a controlled distance, a
1150 linear array of seeds can be implanted. Linear arrays of seeds contained within a semi-rigid
1151 absorbable suture material are also available. Source trains can be assembled by placing sources
1152 and non-radioactive spacers of various length in needles, with or without linkages, to allow for
1153 the prescribed source distribution throughout the prostate.

1154 (161) A study of staff exposures during LDR prostate implantation procedures found that
1155 staff received about 90 μSv whole body and 600 μSv extremity doses per case (Schwartz et al.,
1156 2003). They found that fluoroscopy time was the predominant factor with radiation oncologists
1157 receiving approximately 8 $\mu\text{Sv min}^{-1}$ whole body and 50 $\mu\text{Sv min}^{-1}$ extremity dose during active
1158 fluoroscopy. Those groups using only ultrasound guidance are expected to receive less
1159 occupational dose.

1160 (162) There are several radiological protection considerations during permanent seed
1161 implantation, including: minimising exposure to the operator's hands, inventory control,
1162 minimising large dose-delivery errors, detecting contamination or leaking seeds, and
1163 monitoring loading trays after seed handling. Many of these actions are integral elements of an
1164 overall brachytherapy quality management system (Section 5.7).

1165 (163) Verification of the number of seeds used has proven to be a common problem with
1166 permanent implants (Stutz et al., 2003). Inventory control is essential at all points of pre-
1167 treatment planning through implementation. As the implant procedure progresses, it should be
1168 possible for a member of the implant team (e.g. medical physicist, resident, or therapist) to
1169 verify independently the seed count and source activity. If there is a discrepancy in the count,
1170 radiation safety staff should be notified and rooms should be checked for any seeds that may
1171 be lost. These checks may be performed using portable radiation detectors, such as GM
1172 counters or sodium-iodide [NaI(Tl)] scintillation meters. If a CT scan is performed on the
1173 patient post-implant and pre-discharge, the CT scan may be used as a further verification of the
1174 seed count if a discrepancy persists.

1175 (164) Following completion of implantation procedures, a member of the implant team
1176 should measure radiation exposure from the patient on the surface of the patient's body and at
1177 1 m from the approximate centre of the implant. These measurements should be made using a
1178 calibrated ionisation chamber survey meter. The readings should be entered into the patient's
1179 chart and tags or labels indicating the date on which radiation precautions are no longer
1180 necessary.

1181 (165) As permanent implants are typically performed using low-energy emitting
1182 radionuclides, the dose rates from sources and patients who have received permanent implants
1183 is typically also low (Table 5.2). No adverse effects to medical staff or the patient's family have
1184 been reported for LDR permanent implants. Several investigators have reported direct
1185 measurements on dose rates from patients. Michalski has evaluated total dose to family
1186 members of 44 patients. He gave dosimeters to the patient, spouse, children, and pets, as well
1187 as monitoring four rooms frequently occupied by the patient (Michalski et al., 2003). Low
1188 levels of exposure were found, for example the mean lifetime dose to a spouse was 0.1 mSv
1189 for ^{125}I implant. Dauer et al. (2010) evaluated the potential doses received from prostate
1190 brachytherapy implant patients in the context of developing data-based instructions. After

1191 typical implantation with ¹²⁵I, no precautions at all were required for co-workers and
 1192 nonpregnant adults (even those sleeping with the patient). As an example of suggested
 1193 precautions, at their median exposure rate of 5 μSv h⁻¹ at 30 cm, the authors report that the
 1194 patient should avoid sleeping ‘in contact’ with a pregnant patient for 84 days, and avoid holding
 1195 children in the lap for long periods of time (more than 1-3 h) for 42 days. Kono et al. (2011)
 1196 reported on the dose received from the implanted patients. From a series of measurements at
 1197 20, 50, and 100 cm, the authors concluded that the risk from the prostate brachytherapy patients
 1198 to the general public is quite low. These evaluations and measurements show that the doses to
 1199 staff will likely remain very low, certainly lower than the occupational limits to whole body
 1200 and extremity, or even the constraint levels set for comforters and carers of such patients.

1201 (166) The Commission has previously identified radiological protection recommendations
 1202 on the release of permanent implant patients (specifically prostate brachytherapy patients) in
 1203 *Publication 98* (ICRP, 2005b) and readers are encouraged to consult that document for more
 1204 detailed information. A patient who has received a permanent implant cannot be discharged
 1205 until it has been determined that the patient meets local regulatory requirements for such release.

1206 Table 5.2. Direct measurements from LDR permanent implant patients (ICRP, 2005b; Dauer et al.,
 1207 2010).

	# patients	Anterior μGy h ⁻¹ average (range)				Lateral μGy h ⁻¹ average (range)		
		Surface	20 cm	30 cm	50 cm	100 cm	Surface	100 cm
¹²⁵ I Smathers	19	50 (22-89)				<0.3	0.06	<0.3
¹²⁵ I Leeds	62	26.8 (2-67)			2.6 (0.2-5.1)	0.75 (0-1.6)	1.43 (0.1-17.4)	0.1 (0-0.5)
¹²⁵ I Curie	47	115 (17-350)	22 (4-61)				0.8 (0.2-1.5)	
¹²⁵ I MSKCC	1127	29.7 (1-196)		5 (0.1-32)		<0.9		<0.9
¹⁰³ Pd Smathers	19	17 (5-49)				<0.3	0.19	<0.3
¹⁰³ Pd MSKCC	152	10.4 (1-66)		2.1 (0.02-15)		<0.3		<0.3

1208 5.4.4. Intraoperative brachytherapy procedures

1209 (167) Several institutions with large brachytherapy programmes are utilising HDR units in
1210 shielded operating rooms for intraoperative radiation therapy. These programmes combine
1211 surgery and radiation oncology. The tumour is exposed and a single fraction of radiation is
1212 delivered through the open wound. These programmes are usually only available in institutions
1213 that can commit the resources necessary to build a dedicated brachytherapy operating-room
1214 suite. The unique radiation safety issues of such facilities and associated shielding design have
1215 been discussed in some publications (Anderson et al., 1999; Sephton et al., 1999; NCRP, 2006).

1216 5.4.5. Intravascular Brachytherapy

1217 (168) The potential role of radiation in preventing restenosis after angioplastic treatment or
1218 stent placement has been studied using brachytherapy techniques. Pre-clinical and clinical
1219 investigations used catheter-based radiation sources or radioactive stents to deliver dose to the
1220 affected coronary artery vessel wall. Sources used include ^{192}Ir as a medium energy γ -emitting
1221 source, and $^{90}\text{Sr}/^{90}\text{Y}$, ^{90}Y , and ^{32}P as β -emitting sources (Nath et al., 1999).

1222 (169) Typical intravascular dose fraction sizes range from 10 to 20 Gy at the luminal surface
1223 or external elastic lamina at a point of about 2 to 3 mm from the catheter centre for coronary
1224 arteries and as much as 5 mm from the catheter centre for peripheral arteries. ^{192}Ir ribbons with
1225 dose rates as high as $4,000 \text{ G m}^{-2} \text{ h}^{-1}$ (Tierstein et al., 1997) have been used.

1226 (170) There are several radiological protection considerations during intravascular
1227 brachytherapy, including: the high level of activity needed to produce adequate dose rates
1228 carries the potential for significant personnel exposures, and catheterised patients cannot be
1229 moved to shielded vaults for treatment.

1230 (171) An evaluation of the shielding and the dose rates in surrounding areas should be
1231 performed for any intravascular brachytherapy. Evaluation should consider the number of
1232 procedures possible without exceeding the permissible dose limits in surrounding areas.
1233 Portable shielding may be needed to supplement structural shielding (Balter et al., 2000; Bohan
1234 et al., 2000; Folkerts et al., 2002).

1235 (172) The failure of the sealed source to retract into its housing has been identified as a
1236 source of abnormal incidents with intravascular brachytherapy devices (NRC, 2004), therefore
1237 an additional shielded container should be available in case of emergencies.

1238 5.4.6. Electronically generated low-energy radiation sources

1239 (173) Electronically generated low-energy radiation sources (ELS) refer to equipment
1240 utilising x-ray sources with a peak voltage of up to 120 kVp to deliver a therapeutic radiation
1241 dose to clinical targets (Devlin et al., 2017). ELS devices fall into two categories, one that is a
1242 modern version of Grenz-ray dermatological treatment units and one that serves similar to
1243 intracavitary brachytherapy applications, using 50 kVp x rays (electronic brachytherapy).

1244 (174) The main advantage of ELS over ^{192}Ir HDR brachytherapy or megavoltage electrons
1245 is that the emitted and associated scatter energy is lower allowing for much less radiation
1246 shielding. All of these devices may be used with short source-to-surface collimation, or surface
1247 applicators for treatment of tumours of the skin; the electronic brachytherapy units can also be
1248 used for intracavitary treatments, such as for breast, vagina and brain. (Bhatnagar, 2013; Ouhib
1249 et al., 2015; Safigholi et al., 2015), breast (Vaidya et al., 2014; Alvarado et al., 2015).

1250 (175) The use of low-energy radiation does not mean that ELS is without risk to patients
 1251 and healthcare personnel. Some intraoperative applications of ELS have been shown to result
 1252 in exposure rates to operating room staff of 2 mSv h⁻¹ at about 30 cm from a treated area (Mobit
 1253 et al., 2015). As in all forms of radiation therapy, ELS requires proper initial and ongoing
 1254 training of the entire treatment team, with detailed attention to personnel, equipment, patient,
 1255 and personnel safety (Devlin et al., 2017).

1256 (176) Techniques in risk analysis and development of a quality management programme for
 1257 electronic brachytherapy has been developed by a task group of the American Association of
 1258 Physicists in Medicine based on the principles of TG 100 (Huq et al., 2016; Thomadsen et al.,
 1259 2020).

1260 **5.4.7. Selective internal radiation therapy (SIRT)**

1261 (177) SIRT is a technique to deliver radiotherapy treatment for cancer or metastases in the
 1262 liver. SIRT is generally implemented by interventional radiology, nuclear medicine physicians
 1263 and radiation oncologists. Vials containing ⁹⁰Y labelled microspheres should be handled with
 1264 forceps and appropriate shielding to reduce finger doses. Due to the high-energy beta emission,
 1265 shielding is best provided with a low-atomic-number material, such as polymethyl methacrylate
 1266 (PMMA). Vendors of SIRT spheres provide advice and training material to minimise the
 1267 contamination risk to staff, patients and the room (SIRTEX, 2016). This includes the use of
 1268 special shielding boxes for preparation and injection. Furthermore, double gloves are
 1269 recommended to allow removal of a contaminated outer glove with a gloved hand. For
 1270 implantation of the microspheres the vendor provides an acrylic delivery box and delivery set.
 1271 This prevents direct contact with the ⁹⁰Y vial and all stopcocks or tubes. Table 5.3 gives a
 1272 representative overview on typical exposure of the different staff members for a single SIRT
 1273 procedure. The actual values depend on the type of microspheres used. ICRP has developed
 1274 additional guidance associated with SIRT in *Publication 140* (ICRP, 2019).

1275 Table 5.3. Representative exposures for the technician or pharmacist preparing a typical patient
 1276 administration, and for the physician implanting that prepared dose (SIRTEX, 2016).

		Trunk (mSv)	Lens of the eye (mSv)	Hands (mSv)
Pharmacist	$H_p(0.07)$	0.027	0.026	0.35
	$H_p(10)$	0.003	0.004	
Interventionalist	$H_p(0.07)$	0.038	0.12	0.32
	$H_p(10)$	0.004	0.054	
Radiation safety	$H_p(0.07)$	<0.02	0.04	0.2
	$H_p(10)$	0.01	0.017	

1277 (178) Only a few papers on occupational doses from SIRT have been published.
 1278 Occupational exposure from SIRT procedures is caused both by x rays with relatively low dose
 1279 rate and by direct β radiation, especially to the hands and fingers with high dose rates if
 1280 precautions are inadequate. In addition to the dose to the hands of workers preparing the
 1281 individual patient dose and to the physician implanting the microspheres, there is potential for
 1282 significant contamination hazard. Exposure data are 43.5 mSv MBq⁻¹ h⁻¹ skin equivalent dose

1283 due to contact with a 5-ml syringe and 1.35 mSv kBq⁻¹ h⁻¹ due to contamination with 50 µl on
 1284 1 cm² (Kemerink et al., 2012). Specific advice to reduce this hazard is given in *Publication 140*
 1285 (ICRP, 2019).

1286 (179) In addition to all technical measures of radiological protection, training to efficiently
 1287 perform all steps of the procedure leads to a significant reduction of occupational exposure.
 1288 Aubert et al. (2003) demonstrated extremity dose reduction by optimising the ⁹⁰Y injection
 1289 technique. They found an extremity dose reduction factor of more than 10 after optimisation of
 1290 the procedure.

1291 (180) After the SIRT, the patient requires observation, general nursing care, and
 1292 accommodation. McCann et al. (2012) determined in 143 SIRT procedures (124 with resin
 1293 spheres and 19 with glass spheres) mean equivalent dose rates of 1.1 µSv h⁻¹ at 1 m for resin
 1294 spheres and 2.4 µSv h⁻¹ at 1 m for glass spheres. Typical dose equivalent rates 6 hours after
 1295 implant of 2 GBq ⁹⁰Y activity (SIRTEX, 2016) are shown in Table 5.4 for different distances.

1296 Table 5.4. Typical ambient dose equivalent rates 6 hours after implant of 2 GBq ⁹⁰Y activity for different
 1297 distances.

Distance from the sources	Ambient Dose equivalent rate
0.25 m	18.8 µSv h ⁻¹
0.5 m	9.2 µSv h ⁻¹
1 m	1.5 µSv h ⁻¹
2 m	0.4 µSv h ⁻¹
4 m	<0.1 µSv h ⁻¹

1298 **5.5. Education, training, and credentialing**

1299 (181) The Commission has addressed the specifics of minimum levels of training for
 1300 interventionalists, nuclear medicine specialists, medical physicists, nurses and radiographers or
 1301 technologists, among others, in *Publication 113* (ICRP, 2009).

1302 (182) The International Basic Safety Standards for Protection against Ionizing Radiation and
 1303 for the Safety of Radiation Sources (BSS), published by the International Atomic Energy
 1304 Agency (IAEA) and jointly sponsored by, among others, the Food and Agriculture
 1305 Organization (FAO), the International Labour Organization (ILO), the Pan American Health
 1306 Organization (PAHO) and the World Health Organization (WHO) (IAEA, 2014a), require
 1307 appropriate training that is sufficient to perform assigned tasks in the safe conduct of diagnostic
 1308 or therapeutic procedures involving radiation.

1309 (183) Legislation in most countries requires that individuals who take responsibilities for
 1310 medical exposure must be properly trained in radiological protection. However, a training
 1311 system and accreditation mechanism is still lacking in some countries.

1312 (184) *Publication 97* has provided specifications for personnel requirements and training
 1313 that are applicable for all brachytherapy facilities in general and should be consulted. Clearly,
 1314 a major prerequisite for the development of a safe brachytherapy facility is adequately trained
 1315 staff (ICRP, 2005a). A multidisciplinary team should be organised including, at a minimum, a
 1316 radiation oncologist, a medical physicist, a technician, and a nurse.

1317 (185) All brachytherapy team members must receive adequate training (and certification
1318 where appropriate) in the brachytherapy procedures to be implemented before being authorised
1319 to perform (or take part in) the procedures. Training programmes should include both initial
1320 training for all incoming staff and regular updates and retraining.

1321 (186) Specific training in radiological protection must also be performed. Training activities
1322 should be followed by an evaluation of the knowledge acquired from the training programme
1323 to test competency before the person is awarded certification. If certification in radiation
1324 protection is required for some medical specialties, certification should be obtained before the
1325 individual is permitted to practice the specialty. Scientific and professional societies should
1326 contribute to the development of the training syllabi to ensure a consistent approach, and to
1327 promote and support the education and training. Scientific congresses should include refresher
1328 courses on RP, attendance at which could be a requirement for continuing professional
1329 development for professionals who use ionising radiation (ICRP, 2009).

1330 (187) Facilities performing brachytherapy should provide oral and written radiation safety
1331 instructions to all personnel involved in patient care associated with brachytherapy. Refresher
1332 training at periodic intervals should also be provided. At a minimum, the radiation safety
1333 instructions should include information regarding the size and appearance of brachytherapy
1334 sources, safe handling and shielding instructions in the event a source becomes dislodged, as
1335 well as procedures for notifying the radiation oncologist and radiation safety officer if the
1336 patient dies or has a medical emergency.

1337 (188) In addition to general knowledge on radiological protection, all staff participating in
1338 brachytherapy procedures guided by radiological imaging need awareness of the distribution
1339 of scattered radiation levels around a patient, understanding of how different factors influence
1340 the dose distribution, and familiarity with the effective use of protective devices, such as shields,
1341 leaded eyewear and shielding curtains and drapes. This knowledge should be achieved by initial
1342 training and maintained and updated through continuous education, consistent with the
1343 evolution of technology.

1344 (189) The radiation oncologist is responsible for the overall procedure, as brachytherapy is
1345 a medical treatment. He/she should be properly accredited according to each country's
1346 regulations. Specific responsibilities of the radiation oncologist or interventional radiologist,
1347 nuclear medicine physician, and surgical oncologist include (Kutcher et al., 1994):

- 1348 • Patient evaluation;
- 1349 • Patient selection;
- 1350 • Treatment protocol selection;
- 1351 • Treatment prescription
- 1352 • Applicator insertion(s)
- 1353 • Imaging review;
- 1354 • Selecting tumour, target, and treatment volumes;
- 1355 • Treatment plan approval;
- 1356 • Applicator(s) removal;
- 1357 • Evaluation of tumour response and side effects;
- 1358 • Implementation of radiation safety instructions and emergency procedures; and
- 1359 • Patient follow-up.

1360 (190) Even if the radiation oncologist has experience in either HDR or LDR brachytherapy,
1361 additional training is required in the other type of brachytherapy (ICRP, 2005a). 'Hands-on'
1362 training is highly indispensable.

1363 (191) The medical physicists and radiological protection specialists providing support to
1364 brachytherapy facilities should have the highest level of training in radiological protection as
1365 they have additional responsibilities as trainers for oncologists and other health professionals
1366 involved in the procedures (ICRP, 2009). Specific responsibilities of the medical physicist
1367 include, at a minimum:

- 1368 • Equipment life cycle, including testing equipment at the time of acceptance of new
1369 equipment or after major repairs;
- 1370 • Verification of calibration of sources;
- 1371 • Performing source exchange, if necessary;
- 1372 • Checking the treatment unit – verifying source positioning, indexing, internal gamma
1373 alarm, etc.;
- 1374 • Checking patient set-up including applicator positioning;
- 1375 • Supervising imaging;
- 1376 • Treatment planning and calculations;
- 1377 • Implementation of radiation safety instructions and emergency procedures; and
- 1378 • Supervising treatment administration by the technicians.

1379 (192) The medical physicist should participate in preparation of the patient after the
1380 applicator has been inserted and prior to obtaining images, since it is during such preparation
1381 that x-ray marker wires are to be positioned in the applicators as necessary. It is also necessary
1382 to select the angles of radiographic images or to select planes in the event of verification by CT
1383 or MRI.

1384 (193) For HDR treatments, the medical physicist should be trained in the use of the HDR
1385 planning system and should become thoroughly familiar with applicator image reconstruction.
1386 Training in equipment use, security systems, and emergency procedures are mandatory.
1387 Medical physicists should also be trained in the basic principles and procedures of radiological
1388 protection.

1389 (194) Personnel monitoring services staff need background knowledge of the clinical
1390 practice for calibrating dosimeters appropriate for brachytherapy and any associated
1391 fluoroscopic use (e.g. radiation qualities, scatter radiation fields, pulsed radiation) and for
1392 investigating abnormal dose values.

1393 (195) Technologists and brachytherapy technologists are typically in charge of the
1394 following:

- 1395 • Checking applicators and specific accessories (alternatively nurse);
- 1396 • Daily checking of treatment units;
- 1397 • Assisting the radiation oncologist during implantation (alternatively nurse);
- 1398 • Obtaining images for localisation;
- 1399 • Using treatment planning under the medical physicist's supervision;
- 1400 • Delivering treatment (for HDR or LDR afterloading devices, etc.);
- 1401 • Monitoring each treatment from the console;
- 1402 • Implementation of radiation safety instruction and emergency procedures; and
- 1403 • Recording treatment on appropriate documents.

1404 (196) Nurses are typically in charge of assisting the physician during each procedure.
1405 Specific responsibilities include:

- 1406 • Daily checking of the treatment or patient rooms;
- 1407 • Ensuring supplies of disposables, gynaecological packs, etc.;
- 1408 • Scheduling of patients (alternatively a technologists or other clinician);
- 1409 • Receiving patients and sending them home;

- 1410 • Implementation of written discharge instructions that include radiation safety instructions
1411 and emergency procedures; and
1412 • Assisting the radiation oncologist/interventional radiologist during implantation.
1413 (197) The role of the manufacturers is of increasing importance (ICRP, 2010c). There is a
1414 need for the design of built-in safety engineering, careful and tested software, design of
1415 informative warnings, self-test capabilities, self-explanatory user interfaces, and internal safety
1416 interlocks to prevent improper use that may lead to accidental exposures. Technology- and
1417 technique-specific training are important for users, as well as installation and maintenance
1418 engineers.

1419 **5.6. Records related to occupational protection**

1420 (198) The records to be kept are established as requirements in standards and regulations.
1421 Records of occupational exposure include information on the nature of the work in which the
1422 worker is subject to occupational exposure monitoring; including, for interventional staff,
1423 information on work for other employers that involves radiation exposure; outcomes of health
1424 surveillance; education and training on radiological protection, including refresher courses; and
1425 results of exposure monitoring and dose assessments, including results of investigation of
1426 abnormal exposure values. Employers should provide staff with access to records of their own
1427 occupational exposure.

1428 (199) Information on workload, in terms of procedures per year, is useful for optimisation
1429 of protection and for comparing and investigating unusual exposure.

1430 **5.7. Quality Management System**

1431 (200) All facilities performing brachytherapy procedures should establish a comprehensive
1432 quality-management programme with well-defined objectives to ensure compliance with
1433 standard good practices. Quality-assurance programmes (QAP) in brachytherapy should cover
1434 all of the planned and systematic actions necessary to provide confidence that optimum quality
1435 has been achieved in the entire diagnostic and treatment process. The programme should
1436 include aims for maintaining best radiological protection practice to ensure appropriate
1437 occupational exposure control (ICRP, 2007; IAEA, 2014a). Active participation of the staff
1438 involved in the use of radiation is advisable, taking into account the Commission's
1439 recommendations for planned exposure situations. The programme should be part of the
1440 management system implemented at the institutional level, including regular and independent
1441 audits, internal and external.

1442 (201) A QAP for brachytherapy includes all of the aspects of radiological protection of
1443 patients and staff in addition to the usual clinical aspects. The QA programme should include
1444 physical, clinical, and organisational aspects applicable to the brachytherapy modality. The
1445 details of a full clinical QA programme are beyond the scope of this report and the reader is
1446 referred to several documents (e.g. Kubo et al., 1998; IAEA, 1998, 2001; NCRP, 2006)

1447 (202) Most clinical QAP programmes have as their main objectives: the preparation of a
1448 physician's written directive before administration of treatment, clear identification of the
1449 patients, documentation of treatment and related calculations, compliance of each treatment
1450 with the written directive, and the identification and evaluation of any unintended deviation
1451 from the prescription.

1452 (203) A radiological protection programme must be established to ensure compliance with
1453 regulations for radiation safety and protection as promulgated by local governing agencies
1454 (IAEA, 2001, 2008). A qualified radiological protection officer, who is responsible for
1455 implementing the radiological protection programme, should be identified, officially appointed,
1456 and given sufficient administrative authority, in writing, to supervise the programme. A
1457 radiological protection committee should also be established and should include, at a minimum,
1458 an authorised user of each type of use permitted by the licence: the radiation safety officer, a
1459 representative of the nursing service, and a representative of management.

1460 (204) Two basic objectives of the radiological protection QAP are to evaluate patient
1461 radiation dose on a periodic basis and to monitor occupational radiation dose for workers in
1462 brachytherapy facilities where radiation is used. The radiological protection component of the
1463 QAP for brachytherapy should be an independent portion of the general QAP for x-ray,
1464 radiation oncology and nuclear medicine installations in a particular health centre.

1465 (205) The Radiological Protection Advisor or Radiation Safety Officer should be involved
1466 in monitoring occupational radiation dose. The QAP for brachytherapy should be reviewed at
1467 least annually, to allow the opportunity for updates and periodic follow up. Self-audit of the
1468 QAP is also advisable.

1469 (206) The design of a new brachytherapy facility, the selection and the upgrade of existing
1470 equipment are all complex and expensive processes. Planning for these processes should
1471 include radiological protection. A senior physician, a medical physicist and a radiological
1472 protection officer should be included in this planning. Physicians representing all of the medical
1473 specialties who will be using the new room should be involved in specifying the equipment for
1474 the room.

1475 (207) The following paragraphs discuss some of the major activities required by a QAP.

1476 (208) *Source Commissioning - Wipe Tests.* A package containing a shipment of radionuclide
1477 must be monitored immediately upon receipt for any physical damage or excessive radiation
1478 levels. Wipe tests for any contamination should be carried out on the package surface.
1479 Radiation levels should be measured and recorded both at the surface and at 1 m distance and
1480 compared with the shipping label. Individual large encapsulated sources should be wipe tested
1481 for possible leakage or contamination. This should be performed at the time of receipt of new
1482 sources and at six monthly intervals for sources with a long half-life that are kept in the
1483 permanent inventory. A source is considered to be leaking if ~200 Bq of removable
1484 contamination is measured. The measurement is usually performed using a sensitive
1485 scintillation well counter or a liquid scintillation counter. For permanent implants with seeds
1486 which are delivered sterile (usually in sterile cartridges), it is not realistic to test (dosimetry and
1487 wipe test) all the seeds to be implanted. In such cases it is recommended to test the outside of
1488 the vial containing the seeds at delivery, and the inside of the cap of the vial when the vial is
1489 opened.

1490 (209) *Calibration Chain* - Brachytherapy sources should have their source strength
1491 calibrations traceable to a national standards laboratory. In some instances, it may be necessary
1492 to establish a second level of traceability by comparison with the same type of calibrated source.
1493 Guidelines for the number of sources in a sample that should be measured can be found in
1494 Butler et al. (2006).

1495 (210) *Constancy Check of Calibrated Dosimeter* - Constancy response of the calibrated
1496 dosimeter system may be checked by periodic measurement of a long half-life source, such as
1497 ¹³⁷Cs (or other acceptable source) in the case of a well type chamber. Reproducible positioning

1498 is important. Such periodic measurements also provide a good quality assurance check of the
1499 entire measuring system.

1500 (211) *Regular Checks of Sources and Applicators* - Mechanical integrity of a long-lived
1501 source must be checked at regular intervals by visual inspection, leak testing and activity
1502 measurement. Source strength and wipe tests should be performed on a periodic frequency
1503 (such as semi-annual basis). Visual inspection and radiographic evaluation of all applicators
1504 should be performed at some established frequency, including checks for structural soundness,
1505 that all clamps, screws and retaining devices are functioning properly and that the source insert
1506 carriers seat correctly.

1507 (212) An important aspect of the QAP is a description of the roles and responsibilities of
1508 personnel. There should be enough staff to avoid an excessive number of procedures per
1509 specialist, and sufficient nursing and technologist support. Support by network specialists (for
1510 new digital systems), maintenance and service personnel and medical physics specialists is
1511 advised. Medical physicists should be active in brachytherapy departments. They should work
1512 with radiation oncologists to assure that proper equipment is purchased and utilised. Medical
1513 physicists can guide radiation oncologists in achieving the proper balance capability and safety,
1514 and oversee the training of all members of the department.

1515 (213) Procedures should be in place for new staff expected to be involved in interventions
1516 guided by radiological imaging to ensure the following: their education and training in
1517 radiological protection, arrangements for obtaining and evaluating their previous dosimetric
1518 history, pre-employment health surveillance, and arrangements for sharing information with
1519 other employers in case the staff works in more than one place.

1520 (214) Procedures should be in place for the selection of the appropriate radiation detectors
1521 and dosimetry equipment. Arrangements for staff radiological protection and health
1522 surveillance should be in place, with monitoring of body, eye and hand exposure as well as
1523 workplace monitoring, as set forth in the radiological protection programme. Personal
1524 protective devices, such as aprons, thyroid shields and leaded eyewear, as well as ceiling-
1525 suspended shields and table-mounted curtains should be made available when appropriate.

1526 (215) Analysis of staff radiation dose should be included in the QAP. Calibrated dosimeters
1527 for staff must be available. Personnel working in fluoroscopy laboratories should wear
1528 appropriate dosimeters, and a strict policy for their use should be implemented. Additional
1529 electronic dosimeters may also be useful, especially for radiological protection training of
1530 students and inexperienced personnel. The QAP should ensure the regular use of personal
1531 dosimeters and include a review of all abnormal dose values. Results of personal exposure
1532 monitoring and workplace monitoring should be recorded, as well as the necessary corrective
1533 measures taken in response to unusual results. Personal dosimetry suppliers should document
1534 the accreditation and performance in dose assessment from the supplied personal dosimeters
1535 and the information be recorded and kept safe for regulatory recommended time. Procedures
1536 should include investigation, reporting and recording results and audits of occupational doses
1537 as well as corrective actions in case of incidents or accident.

1538 (216) It is extremely important that there be immediate local reporting and analysis of all
1539 accidental exposure of staff as well as unexpected events. This should be followed by the
1540 identification of causes, contributing factors, and extent of conditions; all of which should result
1541 in corrective measures. Responses to such situations should be followed by rapid and
1542 widespread circulation of the relevant information, to avoid similar problems being reproduced
1543 in another centre. Institutions should consider participation in the IAEA Safety in Radiation
1544 Oncology (SAFRON) voluntary reporting and learning system in radiotherapy and

1545 radionuclide therapy incidents and near misses with the purpose of sharing safety-related events
1546 and safety analysis for improved safe planning and delivery of treatments.

1547 (217) Procedures should address the requirement and instructions for wearing protective
1548 devices to the extent possible and compatible with the success of the interventions, including
1549 the use of ceiling-suspended shields and protective eyewear. Procedures should also include
1550 audits and recording of the wearing of protective eyewear, especially if a dose reduction factor
1551 is applied to dosimeter readings to account for the attenuation.

1552 (218) Radiological protection training and certification of brachytherapy and interventional
1553 staff should be documented and subject to reviews at established periods or whenever there is
1554 a significant change. Induction training in the operation of the quality assurance system should
1555 be part of the strategy of the organisation. Administrative procedures including the assignment
1556 of responsibility for quality assurance actions and for reviewing and assessing the overall
1557 effectiveness of radiological protection measures need to be established and be part of the
1558 quality assurance manual.

1559 (219) For fluoroscopy and CT systems, acceptance tests should be made by the company
1560 supplying the equipment in the presence of technical personnel from the centre buying the
1561 system, or by centre technical personnel. This should include tests to determine the
1562 functionality of the radiation safety features of the equipment. Commissioning of the new
1563 equipment before its clinical use should be the responsibility of the personnel of the centre.

1564 (220) Periodic quality control (QC), including dosimeter calibration, should be planned,
1565 taking into account international standards, local regulatory requirements, local
1566 recommendations and the recommendations of the x-ray system manufacturer. These should
1567 also include practical results, to assist the radiation oncologist in appropriate management of
1568 patient doses (e.g. dose rate in different fluoroscopy modes, CT scan protocols).

1569 (221) For fluoroscopy and CT systems, periodic evaluation of image quality and procedure
1570 protocols should also be included in the QAP. Image quality should be measured with test
1571 objects during the acceptance and constancy tests. With digital imaging detectors, it is possible
1572 to select a wide range of dose values to obtain the required level of quality in the images. It is
1573 easy to specify excessive dose rates, as these do not impair image quality and are not easily
1574 detected from inspection of the image. Radiation oncologists, in cooperation with
1575 radiographers/technologists, the medical physicist and the industry engineer should set the
1576 fluoroscopic or CT system doses to achieve the appropriate balance between image quality and
1577 dose needed during brachytherapy planning, treatment, and follow-up.

1578 (222) For each imaging modality they use, radiation oncologists should learn the dose
1579 required to obtain an adequate level of diagnostic information.

1580 (223) Since occupational protection is closely related to patient protection, the overall
1581 quality assurance programme should include quality control of the radiological equipment,
1582 acceptance testing and commissioning, full characterisation of the radiological equipment, the
1583 calibration of the air kerma area product (PKA) meters, as well as quality control of the personal
1584 protective devices.

1585

1586 6. EMERGENCY PLAN AND RESPONSE IN BRACHYTHERAPY

1587 6.1. Need for Emergency Plans and Response Readiness

1588 (224) Accidents associated with brachytherapy procedures have been reported and some of
1589 them have had significant impacts on staff safety, especially those involving HDR
1590 brachytherapy (ICRP, 2005a). Indeed, more than 500 HDR brachytherapy accidents (including
1591 one death) have been reported along the entire chain of procedures from source packing to
1592 delivery of dose. Human error has been the prime cause of radiation events. Many accidents
1593 could have been prevented if staff had had functional monitoring equipment, paid attention to
1594 the results, and responded quickly and appropriately.

1595 (225) Such events have different origins (ICRP, 2005a), including:

- 1596 • Incorrect measurements leading to erroneous source positioning;
- 1597 • The handling and transport of the sources;
- 1598 • Inadequate shielding;
- 1599 • Sources in transit (sources remaining in HDR safe, in the patient, or along transfer tubes);
- 1600 • Treatments given to wrong patients;
- 1601 • Treatments given to wrong cavities or orifices;
- 1602 • Incorrectly prescribed or delivered doses, or repeated treatments to the same patient;
- 1603 • Sources placed outside the transport safe and not secured;
- 1604 • Damage in transit with failure to survey shipping packages;
- 1605 • Inadequate shielding of brachytherapy procedure rooms;
- 1606 • Source exchange accidents for HDR machines;
- 1607 • Mechanical events associated with cables, kinks in applicators, stuck sources;
- 1608 • Dislodged applicators;
- 1609 • Treatment planning software errors;
- 1610 • Failure of a retraction system; and
- 1611 • Failure to adequately calibrate or recalibrate brachytherapy systems or sources.

1612 (226) A collaborating team of specifically trained personnel following quality assurance
1613 procedures is necessary to prevent accidents (See Section 5.7). Maintenance is an indispensable
1614 component of QAP. External audits of procedures reinforce good and safe practice, and identify
1615 potential causes of accidents. QAP should include peer review of cases. Accidents and incidents
1616 should be reported, and the lessons learned should be shared with other users to prevent similar
1617 mistakes (ICRP, 2000c, 2005a).

1618 (227) *Publication 97* has addressed such exposures, events, and accidents for HDR
1619 brachytherapy in some detail and should be consulted for the identification of prevention
1620 methodologies (ICRP, 2005a).

1621 6.2. Emergency Procedures During and After Treatments

1622 (228) Emergency procedures need to be developed for each brachytherapy procedure type
1623 (IAEA, 1998, 2001). Written procedures must be available on site and important information
1624 should be displayed prominently in the treatment room and control room, as needed. These
1625 procedures should be practised periodically to ensure emergency preparedness of the staff
1626 members. It is essential that the items required to perform emergency procedures are available

1627 and remain in the brachytherapy suite, procedure room, or operating room prior to and during
1628 all cases.

1629 (229) The dose potentially received by both the patient and the staff may be very high in
1630 case of accidents if emergency procedures are not adapted or worse do not exist. Often,
1631 'immediate' (and not just 'quick') detection, presence of the responsible radiation oncologist,
1632 medical physicist, and therapist, is required, especially in HDR or PDR brachytherapy, where
1633 high doses can be delivered to patients or staff in seconds. For both patient and staff safety,
1634 there may be only a few minutes to recognise and event, react and resolve issues (Kaulich et
1635 al., 1999), and a very high standard of QA is mandatory. It is estimated that in such a case, the
1636 staff must react to correct the problem within 1-2 min. This minimal opportunity for mitigation,
1637 by necessity, requires specific organisation and emergency response training (Kaulich et al.,
1638 1999). The swiftest possible rescue of a patient in an emergency and minimisation of staff
1639 exposures demands an unequivocal definition of responsibilities. It is advised that (as the
1640 organisational structure of the clinic allows), the emergency-responding physician should
1641 preferably be the physician who placed the applicator. Clearly, a well-practiced emergency
1642 management can be of life-saving importance for the patient and can serve to minimise and
1643 mitigate potential exposures to staff.

1644 (230) One of the most significant accidents in HDR brachytherapy occurred in 1992 in the
1645 U.S. during treatment of an anorectal cancer case. The source (HDR ^{192}Ir) became detached
1646 from the drive mechanism at the moment of the planned retraction of the source (which
1647 therefore remained in the patient). Unfortunately, the physicians in charge had to deal with
1648 conflicting signals as the area radiation monitor actually detected the radiation, but the
1649 equipment (irradiator) indicated that the source had been shielded. In addition, radiation
1650 monitor malfunctions in the months leading up to the accident encouraged misinterpretation
1651 and induced the staff not to trust the indications. Consequently, the wrong indication ('source
1652 shielded') of the equipment was accepted, and the patient, clothes and room were not
1653 subsequently checked with another radiation monitor or survey instrument. The HDR source
1654 remained within the patient for 4 days, delivering a total dose of about 16,000 Gy (of note, the
1655 prescription was only for 18 Gy). The patient died on day 4. The catheter with the source went
1656 unrecognised, although it was removed from the patient along with necrotic tissues. This
1657 material was subsequently disposed of in a waste container, without identification of the source
1658 at that time. The waste container was picked up by a commercial medical waste disposal
1659 company 5 days later. It was then taken to an incinerator where the radiation monitor detected
1660 the source, and the facility tracked the source back to the clinic, and the medical physicist was
1661 contacted. During the days the source remained in the patient or in the waste container, it
1662 irradiated 94 staff persons to various external dose levels (usually in only a few minutes).

1663 (231) External audits of procedures re-enforce good and safe practice, and identify potential
1664 causes of errors.

1665 **6.3. Emergency Surgery or Death of a Radioactive, LDR Brachytherapy** 1666 **Implanted Patient**

1667 (232) If surgery is being contemplated for a patient receiving an LDR brachytherapy
1668 treatment, the radiation oncologist, medical physicist and radiation safety officer should be
1669 immediately notified. Temporary brachytherapy implants should be removed prior to any
1670 surgery needed by a patient. The radiation oncology team should give guidance to the surgical
1671 team during operations on patients with permanent implants.

1672 (233) If the patient should die while the radioactive sources are in place, the radiation
1673 oncologist, medical physicist, and radiation safety officer should be notified. The body should
1674 not be moved until these individuals arrive. If an autopsy is to be performed, it should be carried
1675 out only after the radioactive sources have been removed.

1676 (234) *Publication 98* (ICRP, 2005b) lists additional considerations with regard to cremation
1677 of a body containing LDR permanent implant sources noting that cremation can be allowed if
1678 12 months have elapsed since the implantation (while some countries set this delay at 3 y). If
1679 cremation is to be considered before that time, specific measures must be undertaken.

1680 **6.4. Preventing Emergencies and Accidents**

1681 (235) An emergency plan should be prepared and practised with commencement of any
1682 brachytherapy procedure or operations. A list of emergency procedures (both medical and
1683 radiation) should be displayed prominently within the brachytherapy suite. All necessary
1684 emergency equipment items should be present. Training for all personnel should be repeated
1685 regularly, especially when new personnel are introduced to the team.

1686 (236) The person responsible for performing an emergency procedure should remain in the
1687 brachytherapy suite during the entire treatment. In some countries, it is a requirement that both
1688 a clinician and a medical physicist remain.

1689 (237) General recommendations on preventing emergencies and accidents that could result
1690 in patient effects, member of the public, or occupational staff overexposures include several
1691 considerations, such as a written comprehensive QA programme (See Section 5.7) and
1692 compliance with QA procedures. While not necessarily required by regulation, a hospital
1693 radiation safety committee (and perhaps a QA committee) needs to exist and interact with
1694 regulatory and health authorities. Maintenance of equipment is extremely important. External
1695 audits of procedures should be performed to re-enforce good and safe practice, and identify
1696 potential causes of errors. All significant steps from prescription to final delivery of treatment
1697 should be checked and verified by a second competent person. The objective is to ensure that
1698 the correct patient receives the correct dose at the correct site. Peer review of each case
1699 improves quality. Every incident or accident should be reported as required to the appropriate
1700 authority.

1701 (238) For HDR units, if a source comes away from the drive cable and lodges in a catheter
1702 in the patient, the catheter should not be removed with an open end passing through the patient
1703 since the source could leave the catheter an end up in the patient's tissues. Approaches to such
1704 events must be planned by the facility before interstitial patients are treated and emergency
1705 steps practiced.

1706 (239) Training at a centre with experience in specific brachytherapy modalities (e.g. LDR
1707 or HDR) should commence prior to machine acquisition and should include the specific
1708 techniques to be used.

1709 (240) Training should be directed towards ensuring a team approach involving a radiation
1710 oncologist, a medical physicist, a technician, and a nurse. Emergency plan should be exercised
1711 frequently.

1712 (241) Source transportation should adhere to all applicable regulations. On site, shipping
1713 containers should be inspected for damage. For HDR brachytherapy sources, removal of old
1714 sources, their transfer to the container, and installation of new sources into appropriate shielded
1715 safes should be performed with care and by factory-trained and certified operators.

1716 (242) So-called ‘false alarms’ and interlock ‘failures’ should be taken seriously and
1717 investigated thoroughly, and appropriate action should be taken. Failure to do so may
1718 encourage staff to ignore valid alarm signals.

1719 (243) Survey of the patient by a portable radiation monitor is essential after each treatment.

1720 (244) For HDR machines and sources, particular attention should be paid if the facility or
1721 machine is decommissioned to prevent the source from ending up in a junk yard or included in
1722 scrap metal.

1723 (245) It is extremely important that there be immediate local reporting and analysis of all
1724 accidents. This should be followed by the identification of causes, contributing factors, and
1725 extent of conditions; all of which should result in corrective measures. Responses to such
1726 situations should be followed by rapid and widespread circulation of the relevant information,
1727 to avoid similar problems being reproduced in another centre.

1728 (246) All procedures should undergo risk analysis and assessment of the quality
1729 management procedures in place to prevent events (Huq et al., 2016).

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2421

GLOSSARY

2422 Absorbed dose (D)

2423 The quotient of the mean energy, imparted to an element of matter by ionising radiation and
2424 the mass of the element.

$$D = \frac{d\bar{\epsilon}}{dm}$$

2425

2426 Absorbed dose is the basic physical dose quantity and is applicable to all types of ionising
2427 radiation and to any material. Absorbed dose is a measurable quantity for which primary
2428 standards exist. In the International System of Units, SI, the unit for absorbed dose is the ratio
2429 J(joule)/kg(kilogramme) to which the special name of gray (Gy) is given.

2430 Acceptance test

2431 A test carried out after new equipment has been installed or major modifications have been
2432 made to existing equipment, in order to verify compliance with the manufacturer's
2433 specifications, contractual specifications and applicable local regulations or equipment
2434 standards.

2435 ALARA

2436 An acronym for As Low As Reasonably Achievable. See Optimisation of protection.

2437 Becquerel (Bq)

2438 The special name for the SI unit of activity. 1 Bq = 1 s⁻¹ (≈2.7×10⁻¹¹ Ci).

2439 Brachytherapy

2440 Radiation treatment technique that utilises radioactive sources inserted directly into tumours,
2441 cavities, vessels, or simply placed in contact with a target tissue.

2442 Carers and comforters

2443 Individuals, other than staff, who care for and comfort patients. These individuals include
2444 parents and others, normally family or close friends, who hold children during diagnostic
2445 procedures or may come close to patients following the administration of radiopharmaceuticals
2446 or during brachytherapy (ICRP, 2007).

2447 ICRP, 2007. The 2007 Recommendations of the International Commission on Radiological
2448 Protection. ICRP Publication 103. Ann. ICRP 37(2-4).

2449 Commissioning

2450 Testing carried out after new equipment has been installed, in order to verify that the equipment
2451 is properly configured for its clinical application at the centre (NCRP, 2010).

2452 NCRP, 2010. Radiation dose management for fluoroscopically guided interventional
2453 medical procedures. NCRP Report No. 168. National Council on Radiation Protection
2454 and Measurements, Bethesda, MD.

2455 Constancy test

2456 Each of a series of tests, carried out to ensure that the functional performance of equipment
2457 meets established criteria, or to enable the early recognition of changes in the properties of
2458 components of the equipment (IEC, 1993).

2459 IEC, 1993. Medical electrical equipment - Part 1-61223: Evaluation and routine 726 testing
 2460 in medical imaging departments. 1st ed. Geneva, Switzerland: 727 International
 2461 Electrotechnical Commission.

2462 Deterministic effect

2463 See Tissue reaction.

2464 Dose coefficient

2465 Used to express dose per unit intake of a radioactive substance, but sometimes also used to
 2466 describe other coefficients linking quantities or concentrations of activity to doses or dose rates,
 2467 such as the external dose rate at a specified distance above a surface with a deposit of a specified
 2468 activity per unit area of a specified radionuclide (ICRP, 2007).

2469 ICRP, 2007. The 2007 Recommendations of the International Commission on Radiological
 2470 Protection. ICRP Publication 103. Ann. ICRP 37(2-4).

2471 Dose limit

2472 The value of the effective dose or the equivalent dose to individuals from planned exposure
 2473 situations that shall not be exceeded (ICRP, 2007).

2474 ICRP, 2007. The 2007 Recommendations of the International Commission on Radiological
 2475 Protection. ICRP Publication 103. Ann. ICRP 37(2-4).

2476 Dosimeter over apron

2477 Dosimeter unshielded by the protective apron.

2478 Dosimeter under apron

2479 Dosimeter shielded by the protective apron

2480 Effective dose (E)

2481 The tissue-weighted sum of the equivalent doses in all specified tissues and organs of the body,
 2482 given by the expression:

$$E = \sum_T w_T H_T = \sum_T w_T \sum_R w_R D_{T,R}$$

2483 where w_T is the tissue weighting factor for tissue or organ T, and w_R is the radiation weighting
 2484 factor. The unit for the effective dose is the same as for absorbed dose, $J\ kg^{-1}$, and its special
 2485 name is sievert (Sv).
 2486

2487 The sum is performed over all organs and tissues of the human body considered to be sensitive
 2488 to the induction of stochastic effects. The tissue weighting factors are age- and sex-averaged,
 2489 and intended to apply as rounded values to a population of both sexes and all ages.

2490 Employer

2491 An organisation, corporation, partnership, firm, association, trust, estate, public or private
 2492 institution, group, political or administrative entity, or other persons designated in accordance
 2493 with national legislation, with recognised responsibility, commitment, and duties towards a
 2494 worker in her or his employment by virtue of a mutually agreed relationship. A self-employed
 2495 person is regarded as being both an employer and a worker (ICRP, 2007).

2496 ICRP, 2007. The 2007 Recommendations of the International Commission on Radiological
 2497 Protection. ICRP Publication 103. Ann. ICRP 37(2-4).

2498 Equivalent dose (H_T)

2499 The dose in a tissue or organ T given by:

$$H_T = \sum_R w_R D_{T,R}$$

2500

2501 where $D_{T,R}$ is the mean absorbed dose from radiation R in a tissue or organ T, and w_R is the
 2502 radiation weighting factor. Since w_R is dimensionless, the unit for the equivalent dose is the
 2503 same as for absorbed dose, $J\ kg^{-1}$, and its special name is sievert (Sv).

2504 Fluoroscopically or CT guided interventions

2505 Procedures comprising guided therapeutic and diagnostic interventions, by percutaneous or
 2506 other access, usually performed under local anaesthesia and/or sedation, with fluoroscopic or
 2507 CT imaging used to localise the lesion/treatment site, monitor the procedure, and control and
 2508 document the therapy (ICRP, 2000). 3D (Cone Beam CT) imaging using fluoroscopic
 2509 equipment is also used in some interventional procedures.

2510 ICRP, 2000. Avoidance of radiation injuries from medical interventional procedures. ICRP
 2511 Publication 85. Ann. ICRP 30(2).

2512 Gray (Gy)

2513 The special name for the SI unit of absorbed dose: $1\ Gy = 1\ J\ kg^{-1}$.

2514 Justification

2515 The process of determining whether either (1) a planned activity involving radiation is, overall,
 2516 beneficial [i.e. benefits to individuals and to society from introducing or continuing the activity
 2517 outweigh the harm (including radiation detriment) resulting from the activity]; or (2) a proposed
 2518 protection strategy in an emergency or existing exposure situation is likely, overall, to be
 2519 beneficial [i.e., whether the benefits to individuals and to society (including the reduction in
 2520 radiation detriment) from introducing or continuing the protection strategy outweigh its cost
 2521 and any harm or damage it causes] (ICRP, 2007).

2522 ICRP, 2007. The 2007 Recommendations of the International Commission on Radiological
 2523 Protection. ICRP Publication 103. Ann. ICRP 37(2-4).

2524 Mean absorbed dose in a tissue or organ (T) (D_T)

2525 The absorbed dose D_T , averaged over the tissue or organ T, which is given by:

$$D_T = \frac{\epsilon_T}{m_T}$$

2526

2527 where ϵ_T is the mean total energy imparted in a tissue or organ T, and m_T is the mass of that
 2528 tissue or organ (ICRP, 2007).

2529 ICRP, 2007. The 2007 Recommendations of the International Commission on Radiological
 2530 Protection. ICRP Publication 103. Ann. ICRP 37(2-4).

2531 Medical exposure

2532 Exposure incurred by patients as part of their own medical or dental diagnosis or treatment; by
 2533 persons, other than those occupationally exposed, knowingly, while voluntarily helping in the
 2534 support and comfort of patients; and by volunteers in a programme of biomedical research
 2535 involving their exposure (ICRP, 2007).

2536 ICRP, 2007. The 2007 Recommendations of the International Commission on Radiological
 2537 Protection. ICRP Publication 103. Ann. ICRP 37(2-4).

2538 Occupational exposure

2539 This refers to all exposures incurred by workers in the course of their work, with the exception
2540 of 1) excluded exposures and exposures from exempt activities involving radiation or exempt
2541 sources; 2) any medical exposure; and 3) the normal local natural background radiation.
2542 However, because of the ubiquity of radiation, the Commission therefore limits its use of
2543 ‘occupational exposures’ to radiation exposures incurred at work as a result of situations that
2544 can reasonably be regarded as being the responsibility of the operating management. Excluded
2545 exposures and exposures from exempt practices or exempt sources generally do not need to be
2546 accounted for in occupational protection (ICRP, 2007).

2547 ICRP, 2007. The 2007 Recommendations of the International Commission on Radiological
2548 Protection. ICRP Publication 103. Ann. ICRP 37(2-4).

2549 Operational quantities

2550 Quantities used in practical applications for monitoring and investigating situations involving
2551 external exposure. They are defined for measurements and assessment of doses in the body. In
2552 internal dosimetry, no operational dose quantities have been defined which directly provide an
2553 assessment of equivalent or effective dose. Different methods are applied to assess the
2554 equivalent or effective dose due to radionuclides in the human body. They are mostly based on
2555 various activity measurements and the application of biokinetic models (computational
2556 models).

2557 Optimisation of protection (and safety)

2558 The process of determining what level of protection and safety makes exposures, and the
2559 probability and magnitude of potential exposures, as low as reasonably achievable, economic
2560 and societal factors being taken into account (ICRP, 2007). In medical imaging and
2561 radiotherapy procedures, optimisation of radiological protection means keeping the doses ‘as
2562 low as reasonably achievable, economic and societal factors being taken into account’, and is
2563 best described as management of the radiation dose to the patient to be commensurate with the
2564 medical purpose.

2565 ICRP, 2007. The 2007 Recommendations of the International Commission on Radiological
2566 Protection. ICRP Publication 103. Ann. ICRP 37(2-4).

2567 Personal dose equivalent

2568 The operational quantity for individual monitoring is the personal dose equivalent $H_p(d)$ which
2569 is the dose equivalent in soft tissue at an appropriate depth, d in mm, below a specific point on
2570 the human body. The unit of personal dose equivalent is joule per kilogram ($J\ kg^{-1}$) and its
2571 special name is sievert (Sv). The specified point is usually given by the position where the
2572 individual’s dosimeter is worn. For monitoring the effective dose the operational quantity
2573 $H_p(10)$, and for the assessment of the dose to the skin and to the hands and feet the personal
2574 dose equivalent, $H_p(0.07)$ is used. A depth $d=3$ mm is adequate for monitoring the dose to the
2575 lens of the eye. In practice, however, in many countries, calibration of dosimeters in terms
2576 $H_p(3)$ has not been implemented, but $H_p(0.07)$ can be used for the same monitoring purpose
2577 for photon radiation, which is the case in interventions guided by radiological imaging.

2578 Principles of protection

2579 A set of principles that apply to radiation sources and to the individual in controllable exposure
2580 situations. The principle of justification and the principle of optimisation of protection are
2581 source related and apply in all exposure situations. The principle of application of dose limits
2582 is individual related and only applies in planned exposure situations (ICRP, 2007).

2583 ICRP, 2007. The 2007 Recommendations of the International Commission on Radiological
2584 Protection. ICRP Publication 103. Ann. ICRP 37(2-4).

2585 Radiation weighting factor (w_R)

2586 A dimensionless factor by which the organ or tissue absorbed dose is multiplied to reflect the
2587 higher biological effectiveness of high-linear energy transfer (LET) radiations compared with
2588 low-LET radiations. It is used to derive the equivalent dose from the absorbed dose averaged
2589 over a tissue or organ (ICRP, 2007).

2590 ICRP, 2007. The 2007 Recommendations of the International Commission on Radiological
2591 Protection. ICRP Publication 103. Ann. ICRP 37(2-4).

2592 Sievert (Sv)

2593 The special name for the SI unit of equivalent dose, effective dose, and operational dose
2594 quantities. The unit is joule per kilogram ($J\ kg^{-1}$).

2595 Staff

2596 In the context of this document, staff are healthcare workers (see Workers) who participate in
2597 the care of a patient during a radiological procedure (e.g. physicians, nurses, radiographers) or
2598 who may be exposed to radiation from medical imaging equipment during the course of their
2599 work (e.g. equipment service personnel, janitorial staff).

2600 Stenosis

2601 Narrowing of a hollow structure. With respect to coronary artery anatomy, this refers to
2602 narrowing of the inner diameter of a coronary artery.

2603 Stochastic effects of radiation

2604 Malignant disease and heritable effects for which the probability of an effect occurring, but not
2605 its severity, is regarded as a function of dose without threshold.

2606 Threshold dose for tissue reactions

2607 Dose estimated to result in 1% incidence of tissue reactions (ICRP, 2007).

2608 ICRP, 2007. The 2007 Recommendations of the International Commission on Radiological
2609 Protection. ICRP Publication 103. Ann. ICRP 37(2-4).

2610 Tissue reaction

2611 Injury in populations of cells, characterised by a threshold dose and an increase in the severity
2612 of the reaction as the dose is increased further. Tissue reactions are also termed ‘deterministic
2613 effects’. In some cases, tissue reactions are modifiable by postirradiation procedures including
2614 biological response modifiers (ICRP, 2007).

2615 ICRP, 2007. The 2007 Recommendations of the International Commission on Radiological
2616 Protection. ICRP Publication 103. Ann. ICRP 37(2-4).

2617 Tissue weighting factor (w_T)

2618 A factor by which the equivalent dose in a tissue or organ T is weighted to represent the relative
2619 contribution of that tissue or organ to the total health detriment resulting from uniform
2620 irradiation of the body (ICRP, 1991). It is weighted (ICRP, 2007) such that:

$$\sum_T w_T = 1$$

2621

- 2622 ICRP, 1991. 1990 Recommendations of the International Commission on Radiological
2623 Protection. ICRP Publication 60. Ann. ICRP 21(1-3).
- 2624 ICRP, 2007. The 2007 Recommendations of the International Commission on Radiological
2625 Protection. ICRP Publication 103. Ann. ICRP 37(2-4).
- 2626 Worker
- 2627 Any person who is employed, whether full time, part time or temporarily, by an employer, and
2628 who has recognised rights and duties in relation to occupational radiological protection.
2629 Workers in medical professions involving radiation are occupationally exposed (ICRP, 2007).
- 2630 ICRP, 2007. The 2007 Recommendations of the International Commission on Radiological
2631 Protection. ICRP Publication 103. Ann. ICRP 37(2-4).
- 2632

2633

2634

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